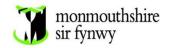
# **Public Document Pack**



County Hall Rhadyr Usk NP15 1GA

Monday, 18 January 2021

# **Notice of meeting**

# **Adults Select Committee**

# Tuesday, 26th January, 2021 at 10.30 am, Remote Meeting

Please note that a pre meeting will be held 30 minutes prior to the start of the meeting for members of the committee.

# **AGENDA**

Item No	Item	Pages
1.	Apologies for absence	
2.	Declarations of interest	
3.	Public Open Forum	
4.	Budget Monitoring: Scrutiny of the budget monitoring capital and revenue position at Month 7, setting the context for scrutiny of budget proposals.	1 - 54
5.	Budget Scrutiny: Scrutiny of the budget proposals for 2021/22	
	Please use this link to access the papers for this item - available as part of the 20 <sup>th</sup> January 2021 Cabinet agenda.	
	https://democracy.monmouthshire.gov.uk/ieListDocuments.aspx?Cld=144&Mld=4793&Ver=4	
6.	To confirm the minutes of the previous meeting held on 20th October 2020.	55 - 60
7.	Adults Select Committee Forward Work Programme	61 - 62
8.	Council Cabinet ICMD Forward Plan	63 - 78
9.	To confirm the date of the next meeting as 16th March 2021	

# **Paul Matthews**

# **Chief Executive / Prif Weithredwr**

# MONMOUTHSHIRE COUNTY COUNCIL CYNGOR SIR FYNWY

# THE CONSTITUTION OF THE COMMITTEE IS AS FOLLOWS:

County Councillors: L.Brown

R. Edwards
M.Groucutt
R. Harris
S. Howarth
M.Lane
P.Pavia
M. Powell

S. Woodhouse

C. Bowie
T. Crowhurst

# **Public Information**

#### Access to paper copies of agendas and reports

A copy of this agenda and relevant reports can be made available to members of the public attending a meeting by requesting a copy from Democratic Services on 01633 644219. Please note that we must receive 24 hours notice prior to the meeting in order to provide you with a hard copy of this agenda.

#### Watch this meeting online

This meeting can be viewed online either live or following the meeting by visiting <a href="https://www.monmouthshire.gov.uk">www.monmouthshire.gov.uk</a> or by visiting our Youtube page by searching MonmouthshireCC.

#### Welsh Language

The Council welcomes contributions from members of the public through the medium of Welsh or English. We respectfully ask that you provide us with adequate notice to accommodate your needs.

# **Aims and Values of Monmouthshire County Council**

# Our purpose

**Building Sustainable and Resilient Communities** 

#### Objectives we are working towards

- Giving people the best possible start in life
- A thriving and connected county
- Maximise the Potential of the natural and built environment
- Lifelong well-being
- A future focused council

# **Our Values**

**Openness**. We are open and honest. People have the chance to get involved in decisions that affect them, tell us what matters and do things for themselves/their communities. If we cannot do something to help, we'll say so; if it will take a while to get the answer we'll explain why; if we can't answer immediately we'll try to connect you to the people who can help — building trust and engagement is a key foundation.

**Fairness**. We provide fair chances, to help people and communities thrive. If something does not seem fair, we will listen and help explain why. We will always try to treat everyone fairly and consistently. We cannot always make everyone happy, but will commit to listening and explaining why we did what we did.

**Flexibility**. We will continue to change and be flexible to enable delivery of the most effective and efficient services. This means a genuine commitment to working with everyone to embrace new ways of working.

**Teamwork**. We will work with you and our partners to support and inspire everyone to get involved so we can achieve great things together. We don't see ourselves as the 'fixers' or problem-solvers, but we will make the best of the ideas, assets and resources available to make sure we do the things that most positively impact our people and places.

#### **Monmouthshire Scrutiny Committee Guide**

## Role of the Pre-meeting

- 1. Why is the Committee scrutinising this? (background, key issues)
- 2. What is the Committee's role and what outcome do Members want to achieve?
- 3. Is there sufficient information to achieve this? If not, who could provide this?
- Agree the order of questioning and which Members will lead
- Agree questions for officers and questions for the Cabinet Member

## **Questions for the Meeting**

#### Scrutinising Performance

- 1. How does performance compare with previous years? Is it better/worse? Why?
- 2. How does performance compare with other councils/other service providers? Is it better/worse? Why?
- 3. How does performance compare with set targets? Is it better/worse? Why?
- 4. How were performance targets set? Are they challenging enough/realistic?
- 5. How do service users/the public/partners view the performance of the service?
- 6. Have there been any recent audit and inspections? What were the findings?
- 7. How does the service contribute to the achievement of corporate objectives?
- 8. Is improvement/decline in performance linked to an increase/reduction in resource? What capacity is there to improve?

## Scrutinising Policy

- Who does the policy affect ~ directly and indirectly? Who will benefit most/least?
- 2. What is the view of service users/stakeholders? Do they believe it will achieve the desired outcome?
- 3. What is the view of the community as a whole the 'taxpayer' perspective?
- 4. What methods were used to consult with stakeholders? Did the process enable all those with a stake to have their say?
- 5. What practice and options have been considered in developing/reviewing this policy? What evidence is there to inform what works?
- 6. Does this policy align to our corporate objectives, as defined in our corporate plan?
- 7. Have all relevant sustainable development, equalities and safeguarding implications been taken into consideration? For example, what are the procedures that need to be in place to protect children?
- 8. How much will this cost to implement and what funding source has been identified?
- 9. How will performance of the policy be measured and the impact evaluated.

#### Questions for the Committee to conclude...

Do we have the necessary information to form conclusions/make recommendations to the executive, council, other partners? If not, do we need to:

- (i) Investigate the issue in more detail?
- (ii) Obtain further information from other witnesses Executive Member, independent expert, members of the local community, service users, regulatory bodies...
- (iii) Agree further actions to be undertaken within a timescale/future monitoring report...

#### General Questions....

#### **Empowering Communities**

- How are we involving local communities and empowering them to design and deliver services to suit local need?
- Do we have regular discussions with communities about service priorities and what level of service the council can afford to provide in the future?

#### Service Demands

- How will policy and legislative change affect how the council operates?
- Have we considered the demographics of our council and how this will impact on service delivery and funding in the future?

#### Financial Planning

- Do we have robust medium and long-term financial plans in place?
- Are we linking budgets to plans and outcomes and reporting effectively on these?

#### Making savings and generating income

- Do we have the right structures in place to ensure that our efficiency, improvement and transformational approaches are working together to maximise savings?
- How are we maximising income? Have we compared other council's policies to maximise income and fully considered the implications on service users?
- Do we have a workforce plan that takes into account capacity, costs, and skills of the actual versus desired workforce?

# **Overall Revenue Position**

Table 1: Council Fund 2020/21 Outturn Forecast Summary Statement at Month 7

Service Area	Original Budget 2020/21	Budget Adjustm ents Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
	'000's	'000's	'000's	'000's	'000's	'000's	'000's
Social Care, Health & Safeguarding	50,685	(170)	50,515	52,222	1,707	1,448	259
Children & Young People	55,539	514	56,053	56,178	125	19	106
Enterprise	24,132	(1,511)	22,621	27,238	4,617	5,113	(496)
Chief Executives Unit	4,745	4	4,749	4,811	62	144	(82)
Resources	7,746	30	7,776	7,969	193	694	(501)
Corporate Costs & Levies	22,743	229	22,972	23,014	42	66	(24)
Net Cost of Services	165,590	(904)	164,686	171,432	6,746	7,484	(738)
Appropriations	4,857	1,163	6,020	5,857	(163)	(83)	(80)
Expenditure to be Financed	170,447	259	170,706	177,289	6,583	7,401	(818)
Financing	(170,447)	(259)	(170,706)	(170,863)	(157)	20	(177)
Net General Fund (Surplus) / Deficit	0	0	0	6,426	6,426	7,421	(995)

Table 2: Council Fund 2020/21 Outturn Forecast Detailed Statement at Month 7

Service Area	Original Budget 2020/21	Budget Adjustments Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
	'000's	'000's	'000's	'000's	'000's	'000's	'000's
Adult Services	7,877	(55)	7,822	8,002	180	156	24
Children Services	14,428	(63)	14,365	15,825	1,460	1,459	1
Community Care	24,434	30	24,464	24,460	(4)	(209)	205
Commissioning	1,483	(65)	1,418	1,315	(103)	(63)	(40)
Partnerships	436	0	436	436	0	0	(0)
<b>Public Protection</b>	1,481	(14)	1,467	1,645	178	109	69
Resources & Performance	546	(3)	543	539	(4)	(5)	1
Social Care, Health & Safeguarding	50,685	(170)	50,515	52,222	1,707	1,448	259
Individual Schools Budget	47,420	(356)	47,064	46,748	(316)	(264)	(52)
Resources	1,234	(9)	1,225	1,239	14	22	(8)
Standards	6,885	879	7,764	8,191	427	261	166
Children & Young People	55,539	514	56,053	56,178	125	19	106
Business Growth and Enterprise	2,468	(168)	2,300	2,250	(50)	29	(79)
Facilities & Fleet Management	5,665	(1,266)	4,399	5,621	1,222	1,097	125
Neighbourhood Services	10,483	(26)	10,457	11,240	783	1,153	(370)
Planning, Housing, Highways Development & Flooding	1,951	(133)	1,818	2,811	993	1,067	(74)
Countryside & Culture (MonLife)	1,348	(8)	1,340	1,422	82	40	42
Finance & Business Development (MonLife)	1,507	116	1,623	1,516	(107)	(150)	43
Leisure, Youth & Outdoor Adventure (MonLife)	710	(26)	684	2,378	1,694	1,877	(183)

Service Area	Original Budget 2020/21	Budget Adjustments Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
Enterprise	24,132	(1,511)	22,621	27,238	4,617	5,113	(496)
Legal & Land Charges	839	(6)	833	873	40	92	(52)
Governance, Democracy & Support	3,906	10	3,916	3,938	22	52	(30)
Chief Executives Unit	4,745	4	4,749	4,811	62	144	(82)
Finance	2,597	(63)	2,534	2,707	173	189	(16)
Information, Communication Technology	2,803	135	2,938	2,507	(431)	(128)	(303)
People	1,725	50	1,775	1,707	(68)	6	(74)
Future Monmouthshire	(46)	(25)	(71)	11	82	112	(30)
Commercial & Corporate Landlord	667	(67)	600	1,037	437	515	(78)
Resources	7,746	30	7,776	7,969	193	694	(501)
Precepts & Levies	20,379	1	20,380	20,382	2	2	(0)
Coroner's	117	0	117	140	23	23	(0)
Archives	182	0	182	182	0	0	(0)
Corporate Management	293	0	293	101	(192)	(114)	(78)
Non Distributed Costs (NDC)	492	0	492	707	215	108	107
Strategic Initiatives	(167)	228	61	0	(61)	0	(61)
Insurance	1,447	0	1,447	1,502	55	46	9
Corporate Costs & Levies	22,743	229	22,972	23,014	42	66	(24)
Net Cost of Services	165,590	(904)	164,686	171,432	6,746	7,484	(738)
Fixed Asset Disposal Costs	20	45	65	71	6	25	(19)
Interest & Investment Income	(252)	0	(252)	(90)	162	181	(19)
Interest Payable & Similar Charges	4,020	27	4,047	3,817	(230)	(164)	(66)
Charges Required under Regulation	6,251	(108)	6,143	6,061	(82)	(113)	31

Service Area	Original Budget 2020/21	Budget Adjustments Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
Other Investment Income	(1,153)	1,153	0	(14)	(14)	(12)	(2)
Borrowing Cost Recoupment	(3,425)	50	(3,375)	(3,380)	(5)	(0)	(5)
Contributions to Reserves	143	0	143	143	0	0	0
Contributions from reserves	(747)	(4)	(751)	(751)	0	0	0
Appropriations	4,857	1,163	6,020	5,857	(163)	(83)	(80)
Expenditure to be Financed	170,447	259	170,706	177,289	6,583	7,401	(818)
General Government Grants	(64,823)	0	(64,823)	(64,823)	0	0	0
Non Domestic Rates	(32,937)	0	(32,937)	(32,937)	0	0	0
Council tax	(79,572)	(259)	(79,831)	(80,216)	(385)	(305)	(80)
Council Tax Benefit Support	6,885	0	6,885	7,113	228	324	(96)
Financing	(170,447)	(259)	(170,706)	(170,863)	(157)	20	(177)
Net General Fund (Surplus) / Deficit	0	0	0	6,426	6,426	7,421	(995)

# **DIRECTORATE - DIVISION VARIANCE COMMENTS**

SOCIAL CARE, HEALTH & SAFEGUARDING	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,630	1,448	1,707		

#### SOCIAL CARE, HEALTH & SAFEGUARDING DIRECTOR'S COMMENTARY:

The month 7 directorate forecast outturn for 2020/21 shows an overspend of £1.707m, a marginal increase since M5 of £259k, after accounting for the Social Care Workforce and Sustainability Grant from Welsh Government of £984k. At M7, our Children Looked After numbers stand at 222 (remaining at the same overall number since month 5) and significant income has been lost in Registrars resulting from the COVID-19 pandemic and cancelled appointments. The Welsh Government has yet to commit to their level of funding to cover the loss of pre booking wedding ceremonies. Of the overall over spend; £346k is because of the pressure from the additional 1.75% unfunded staff pay award and £242k from the 2% staff efficiency saving being deemed unachievable.

The **Adult Services** division is forecasting an overspend of £69k mainly due to the increase in care packages in Monmouth and spend in our own care at home service, partially offset by reduced activity resulting from COVID-19 with the closure of day centres and our in house respite facilities. This area of the directorate has benefitted in year from the Social Care Workforce and Sustainability Grant (SCWS) and Intermediate Care Funding (ICF), with the ICF having a planned termination date of 31st March 2022. The SCWS grant of circa £1m is expected to continue into 2021/22, however as it sits outside of core Welsh Government funding it is important to highlight as a budgetary risk moving forward given that the amount could vary, additional grant terms could be applied or it may cease.

**Children's Services** has a predicted overspend of £1.460m, which remains unchanged since the reported M5 forecast. This element of the directorate received a significant injection as part of the 2020/21 budget allocation; however, this was based on CLA numbers at that time being 197. Since the budget for 2020/21 was set, the service had a further influx of children to 219 at the end of 2019/20, and present count CLA stands at 222 and legal costs still remain at a predicted over spend of £238k.

**Public Protection** continues to strive to remain within its budget allocation, but the COVID 19 pandemic has hit this small service hard and is estimating an overspend of £178K. This is due to the indication that income loss in Registrars may not be fully funded by Welsh Government resulting from cancelled marriages and people not pre booking ceremonies because of COVID-19. Welsh Government have indicated that they will review the overall position towards the end of the financial year and assess if they consider Local Authorities losses to only be delayed or indeed lost.

#### **ADULT SERVICES**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	24	156	180		

Due to the additional pay award, not achieving the 2% staff efficiency saving and additional spend in the care at home service.

#### **CHILDREN SERVICES**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,575	1,459	1,460		

£1m overspend in providing care and placements for our 222 Looked After Children, £238k overspend in legal costs and the remaining overspend as a result of continued use of agency staffing which currently stands at 6 being employed plus the increased staff pay award.

#### **COMMUNITY CARE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	(63)	(209)	(4)		

Mainly on budget but this is being held up by a circa £1m SCWS grant which ends this financial year.

#### **COMMISSIONING**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'s	(118)	(63)	(103)		

Ongoing vacant Commissioning Officer post and realignment of Service Level Agreements and Contracts, but reduced by increased staff pay award.

#### **PUBLIC PROTECTION**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'s	211	109	178		

Due to the indication that income loss in Registrars may not be fully funded by Welsh Government resulting from cancelled marriages and people not pre booking ceremonies because of COVID-19. Welsh Government have indicated that they will review the overall position towards the end of the financial year and assess if they consider Local Authorities losses to only be delayed or indeed lost.

#### **RESOURCES & PERFORMANCE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1	(5)	(4)		

As a result of previous vacant posts within the Finance team, diluted slightly by the increased staff pay award.

CHILDREN & YOUNG PEOPLE	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	84	19	125		

#### CHILDREN & YOUNG PEOPLE DIRECTOR'S COMMENTARY:

The Directorate's Month 7 position is an over spend of £125k, which is largely due to the overspend on ALN. However, this has been partially offset by the surplus balance following the closure of Mounton House, which has been transferred to the central CYP budgets to support the wider education budgets.

#### **INDIVIDUAL SCHOOLS BUDGET**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	0	(264)	(316)		

Increase in underspend of £52k is due to the Post 16 Teacher Pay Award being funded.

## **RESOURCES**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	37	22	14		

Additional IT Licence costs reported at month 5, are now due to materialise in 2021-22.

#### **STANDARDS**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	47	261	426		

- Recoupment increased by (income received from other LA's) (£241,000)
- Independent placement costs overspent by £115,000
- Other LA placement costs overspent by
   £130,000
- Additional support for pupils attending our schools overspent by £495,000
- Underspend on early years (rising 3's) due to school closure (£150,000)
- Overspend on breakfast clubs
   £88,000

Within the overspend of £495,000 relating to the additional support for pupils attending our own schools, £200,000 relates to additional funding for the additional learning needs units in Overmonnow (£100k) and Monmouth Comprehensive (£100k). Both these units are able to accommodate more MCC pupils, resulting in less pupils needing to be educated either in independent or other LA schools. While this has resulted in an overspend, the fees paid for the other schools would have resulted in the overspend being higher.

Included in the independent placement costs is £108,000 relating to the three remaining pupils at Mounton House, the funding has been transferred from Mounton House to support this.

Breakfast clubs have seen a reduction in numbers since re-opening following the Summer Term lockdown, which has led to a reduction in income.

ENTERPRISE	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	5,950	5,113	4,617		

#### **ENTERPRISE DIRECTOR'S COMMENTARY:**

The Enterprise and MonLife Directorate is forecasting an outturn position of £4.617m adverse at month 7. The impact of COVID-19 has been significant across all of the services with both a loss of income and additional costs incurred to operate critical front line services during the pandemic. In addition to the direct impacts of the pandemic service areas have identified pressures where budget savings have not been implemented or ongoing pressures continue to affect services.

Each service area sets out the detail behind these projections in the next sections of this report and the key financial issues and implications that have arisen since COVID-19 and lockdown commenced. The loss of income for MonLife, grounds maintenance, private hire in home to school transport, car parking and trade waste is significant. It is not anticipated that these income streams will be restored fully within this financial year and assumptions have been built into the forecast to account for when the services reopen and recommenced.

Due to the school closure's there has been a direct impact upon the income within schools catering, home to school transport and outdoor education and with ongoing social distancing, bubble and COVID-19 requirements this will have a long term impact on these services. There are also significant increased costs across the directorate, for example, there are additional resource requirements to operate services whilst complying with social distancing within building cleaning, highways, waste services and grounds maintenance as examples.

Across all Services, we are looking to ensure that all eligible additional costs and income losses will be claimed against any Welsh Government funding being made available.

#### **BUSINESS GROWTH & ENTERPRISE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	46	29	(50)		

Business Growth & Enterprise is forecasting a £50k underspend, this can be split down to the following:

**Abergavenny Borough Theatre** – Break-even, the theatre was expecting a £56k overspend but have benefitted from an Arts Council for Wales grant to help fund running costs during Covid-19 lockdown. This is the reason for the positive swing from Month 5.

- Communications £4k underspend due to improved income.
- Community & Partnership Development £21k underspend, this is mainly due to staff savings as we have been able to passport core costs to grant funding.
- Enterprise Management £17k overspend due to unfunded pay award.
- **Strategic Projects** £42k underspend mainly due to staff savings as we have moved costs relating to collaboration to capital as part of capitalisation directive.

#### **FACILITIES & FLEET MANAGEMENT**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,339	1,097	1,222		

Facilities & Fleet Management is forecasting to overspend by £1,222k – the services within this area are being heavily impacted by the Covid-19 outbreak.

- Catering £409k overspend. The service is anticipating a £596k shortfall in school meal income due to the effect of Covid-19. Schools were closed until mid-July and we are only forecasting meal uptake to be 40% of normal levels for the rest of the year now that pupils have returned. This has been part offset by a reduction in supplies and services due to the reduced meal numbers and staff furlough credits. In addition we are also experiencing pressure on our free school meal budget, the number of pupils entitled to Free School Meals (FSM) have risen from 1,390 to 1,640. There is no additional budget provision for this so if we have 100% uptake between now and year end our income from paid meals will reduce further. We are anticipating that all income losses will be funded by the WG income loss grant.
- **Building Cleaning** £22k underspend. Forecasted income levels remain similar to last year so we are anticipating an under spend against budget. The level of cleaning within our buildings and schools has increased due to Covid-19 requirements and the extra cleaning hours are funded by the WG hardship fund, so the additional cost has not been included in the forecast. In addition, the service has received a schools cleaning grant which has helped cover the increased costs linked to the more expensive chemicals needed to kill COVID-19.
  - Passenger Transport £631k overspend, due in the main to:-
    - > Private Hire & Service 65 £259k loss of private hire income, as we anticipate no private hires, school trips etc. for the rest of the year.

- School Transport Operations £402k overspent, combination of historic staff pressure c/fwd from 2019-20 and estimated additional hours required to cover new Covid-19 transport arrangements and additional staffing required to cover recent contract hand backs.
- > Commissioning £29k underspend, due to :-
  - Staff vacancies.
  - A 25% reduction in contractor payments for Apr-Aug during Covid-19 lockdown.
  - Offset by, the cost of covering contract hand backs due to the low number of available operators within the surrounding area we are finding that replacing contracts are coming at price premium, due to Covid-19 contracts have had to be split and additional vehicles put on to cover.
- Fleet Maintenance £204k overspend, due to:-
  - ➤ The unit is incurring additional vehicle maintenance costs due to the authority's fleet increasing in number due in the main to Covid-19 requirements.
  - Increased depot maintenance.
  - > A reduction in members of the Green Car scheme has hit savings (£6k).

#### **NEIGHBOURHOOD SERVICES**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,456	1,153	783		

Neighbourhood services is forecasting to overspend by £783k – the services within this area have been heavily impacted by the Covid-19 outbreak.

- **Highways & Street Lighting** Forecasting a £72k underspend. This is due to a saving in Street Lighting as electricity price increases were less than budgeted and due to Kwh savings from energy efficient lamp replacement, there is a one-off saving, as we will only see a part year financing loan repayment in 2020-21. Highways Operations and Swtra are currently forecasting to break-even.
- Waste & Street Scene £854k overspend This can be broken down into 2 main areas:-
  - Waste Services £698k overspend due to:-
    - Staff Costs overspending by £231k due to the need to bring in more resource to cope with the impact of Covid-19. This forecast assumes social distancing measures will continue until financial year-end.
    - Vehicle Hire & running costs increasing by £61k extra vehicles have been brought in to help with social distancing of workforce, as above we expect this to continue until year-end.
    - External Income reducing by £56k The lockdown has meant that trade income and re-use shop income will not hit budget.
    - Non-Covid related pressures £350k due to abeyance of Usk CA site closure (£30k), pressure caused by no budget increase for contracts and fuel inflation and the delayed roll out of polyprop bags. In addition the volatility in the recycling market due to Brexit and Covid continue to impact negatively on treatment and disposal costs for recycling and waste materials. This has been part offset by savings in project staff vacancies. In addition we have moved £101k of revenue spend relating to service transformation to capital as part of the capitalisation directive, this is one of the reasons for the improvement from Month 5.
  - ➤ Grounds Maintenance £157k overspend the service has been greatly affected by the Covid-19 outbreak, grounds staff and vehicles were initially redeployed to help in the waste service so external income generation has been affected.

Both services have benefitted in quarter 1 from WG Covid-19 funding to cover lost income and additional spend and we are hopeful that this will continue for the remainder of the year. The forecast above assumes no further grant so if we do receive more the position will improve.

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,011	1,067	993		

Planning & Housing is forecasting to overspend by £993k.

- Planning & Building Control £199k net overspend mainly due to shortfalls in planning income and building control fees because of Covid-19 lockdown.
- Planning Policy £175k underspend, due to £128k of RLDP costs being moved to the
  capitalisation directive and an underspend of £47k of professional and specialist fees costs due
  to delays in the LDP.
- Housing is forecasting a £567k overspend, main areas include :-
  - A £527k overspend relating to housing our homeless in line with WG policy:-
    - B&B costs are expected to overspend by £223k.
    - We are estimating Emergency hostel increases of £260k due to additional security measures.
    - Increased private rental costs of £44k, as more accommodation is required as a result of homelessness issue.
    - It is anticipated that all of the above will be covered by the WG Covid-19 Hardship fund.
  - Reduced income in Renovation grants as Covid-19 lockdown has affected fees (£50k).
  - £5k overspend in software costs.
- Car Parking, Highways Development & Flooding £402k overspend. Main areas:-
  - Car Parks overspending by £592k Pay & Display and Parking Enforcement income has been affected by the Covid-19 lockdown and we are anticipating a £525k shortfall on our income budget, in addition, we have increased costs in rates, transport and supplies and services of £67k. We are anticipating that the income shortfall will be funded by WG grant.
  - ➤ Highways Development & Flooding underspending by £189k this is mainly due to staff vacancies across the department where the decision has been made to freeze vacant posts to help with recovery of car park overspend.

## (MONLIFE) Countryside & Culture

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	42	40	81		

**Countryside & Culture** is forecasting a £81k overspend. This is predominately down to lost income from event cancellations, postponement of workshops and shop closures in Museums and Learning due to the impact of closing sites due to Covid-19

## (MONLIFE) Finance & Business Development

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	(118)	(150)	(106)		

Finance & Business Development is forecasting to underspend by £106k. There has been lost income due to Covid-19 closures at Tintern Station and Caldicot Castle of £70k, but this has been offset by staff underspends across the services as posts have been purposely held vacant.

# (MONLIFE) Leisure, Youth & Outdoor Adventure

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	2,173	1,877	1,694		

**Leisure, Youth & Outdoor Adventure** is forecasting a £1,694k overspend.

**Leisure Centres** are reporting a combined overspend of £1,573k. Even though our 4 centres reopened earlier than expected, we have not been able to fully open all facilities and because of social distancing, have introduced restrictions on numbers. Significant numbers of people (3,000) are continuing to freeze their memberships but we have seen a large number of cancellations (2,000 to date) resulting in a big hit on income generation. Outdoor Adventure is forecasting a £177k overspend. Both sites have been closed since March and we do not expect them to re-open for residential accommodation visits until January with anticipated income at a fraction of original budget. The over spend has reduced from M5 as we have received qtr1 income loss grant from WG.

The **Youth & Community Team** is reporting a £55k underspend due to staff vacancies.

The department has benefitted in quarter 1 from WG Covid-19 funding to cover lost income and additional spend and we are hopeful that this will continue for the remainder of the year. The forecast above assumes no further grant so if we do receive more then the position will improve.

CHIEF EXECUTIVES UNIT	Month 2	Month 5	Month 7	Month 9	Outturn				
Deficit / (Surplus) £'000s	187	144	62						
LEGAL & LAND CHARGES									
Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn				
Deficit / (Surplus) £'000s	78	92	40						

Land Charges is forecasting to overspend by £50k due to a reduction in income as a result of the impact Covid-19 has had on the Housing market. This is a £13k improvement from month 5 as income activity has been higher than previously anticipated.

Legal is forecasting to underspend by £11k; this is mainly due to savings in employee costs as it has been decided not to fill the employment lawyers post, this saving has been offset by decreased fee income. This is a £39k improvement from month 5 mainly due to the decision not to fill the post in the structure.

#### **GOVERNANCE, DEMOCRACY & SUPPORT**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	109	52	23		

Community Hubs are forecasting to overspend by £10k this is due to over spends in Usk PO, as this budget area is not being completely funded and therefore running at a loss, also there is insufficient budget provision for Gilwern Library. This is offset in part by savings across some of the other hubs due to a decrease in spend on supplies and services. The £7k adverse variance from Month 5 is due to the requirement to purchase more books, it was thought at month 5 that this would not be needed due to the Hubs being closed for a period of time.

The Contact Centre is reporting a £29k overspend, this is down to staff costs exceeding budget as restructure savings are put on hold whilst we deal with Covid-19 issues.

The Corporate Section is forecasting to overspend by £12k, this is due to an overspend relating to supplies and services and a copyright licencing fee.

The Democratic Services Section is forecasting to underspend by £48,000, this is due to underspends in supplies and services mainly due to Members working from home. The £34k improvement from month 5 is due to further reductions in supplies and services.

Policy and Partnerships is forecasting to overspend by £19k, this is mainly due to an increase in Welsh Language Translation costs.

RESOURCES	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	782	694	193		

#### RESOURCES DIRECTORS COMMENTARY:

Whilst the COVID-19 pandemic has adversely impacted front line services the directorate has equally suffered significantly but in different ways. The forecast over spend of £193k is in part offset by vacancy savings and notably where senior finance posts and property posts are not being filled. This is not a sustainable position and will not be a permanent feature.

There is a significant pressure of £429k that centres itself on forecast increases in housing benefit claims, and that includes B&B claims for homeless people, and which doesn't attract full subsidy from DWP. Funding is being sought from Welsh Government's COVID-19 Hardship Fund to meet this pressure.

The directorate is also suffering income shortfalls as a consequence of the COVID-19 pandemic, with shortfalls in summons income, in Raglan training centre, Markets and with shortfalls in budgeted commercial income.

The positive variance identified since month 5 can largely be attributed to the capitalisation of eligible costs as part of the increase in capitalisation directive that was approved at month 5. £309k of Digital programme office costs, £66k of transformational costs and £36k of collaborative costs have been capitalised since month 5.

This remains and evolving and dynamic situation that is under constant review and every effort is being made to curtail non-essential spend in recognition of the directorate and whole authority forecast over spend.

#### **FINANCE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	137	189	173		

**Finance** - £262k underspend - as a result of senior Finance staff vacancies and maternity leave. This forecast currently assumes these posts will remain vacant for rest of year.

**Audit** - £36k underspend due to staff savings as we have funded collaboration costs through capital as part of capitalisation directive.

Revenues - £533k overspend. The outturn has been heavily impacted by Covid-19:

- Benefits is forecasting a £429k overspend. The Covid-19 pandemic continues to put this budget under considerable pressure. Welsh Government guidance requires councils to ensure that no one is sleeping rough. As a consequence the number of B&B claims for housing benefit continue to rise (although we are starting to see some levelling off) Not all this expenditure qualifies for housing benefit subsidy, which is resulting in a budget pressure which will likely continue beyond this financial year.
- Council Tax is forecasting a £125k overspend, £86k of this relates to an anticipated shortfall in summons income, following the closure of courts and the decision to temporarily halt recovery for unpaid council tax and business rates, as a result of COVID-19. The remaining balance relates to a

staffing overspend as budget has been moved as part of the Resources restructure, this has been offset by underspends within Finance as detailed above.

• Debtors is underspending by £18k due to a staff vacancy saving, due to the financial impact of Covid-19, a decision has been made not to fill this post.

**Systems & Cashiers** - £62k underspend – main reasons relate to software and system development savings and security carrier costs as activity is down due to Covid-19 shutdown.

# **INFORMATION, COMMUNICATION & TECHNOLOGY**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	40	(128)	(431)		

The ICT section is forecasting a £431k underspend. This is due to :-

- Savings within SRS, they are currently predicting a £52k underspend on our contribution for 2020-21 and are also holding MCC specific reserves totalling £70k - we have requested that these be passed back to us this year.
- A £309,000 saving within our digital programme office as we have passported staff costs that relate to digital transformation to capital as part of the capitalisation directive.

The improvement from month 5 relates to the movement of digital programme office staff costs to capital; this was not included at Month 5.

#### **PEOPLE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	(2)	6	(68)		

The department is forecasting to break-even this year but there are variations amongst sections, the main being:-

- **People Services** £8k overspend, this is due to a shortfall in training income due to Covid-19 of £37k part offset by staff savings within HR of £29k due to staff savings, as posts have only been filled part way through the year.
- Organisational Development £62k underspend, this is mainly due to staff savings as we are transferring staff costs involved with service transformation to capital as part of the capitalisation directive.
- Customer Relations £14k underspend due to a reduction in professional fees.

The improvement from Month 5 of £74k is mainly down to the decision to move staff costs within organisational development to capital.

#### **FUTURE MONMOUTHSHIRE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	112	112	82		

**Future Monmouthshire** is forecasting to overspend by £82k. £112k of Corporate Agency and travel savings have been built into the budget for 2020-21 – currently these are deemed unachievable or are being achieved within directorate budgets and are thus contained in their respective forecasts. This has been offset by staff savings, as we are covering secondment costs of a member of staff from WG. This was not factored in at month 5 and so is the reason for the improvement.

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	495	515	437		

Commercial & Corporate Landlord is forecasting a £437k overspend:-

- Investment Properties is forecasting a combined overspend of £393k, this can be split into 2 areas:-
  - ➤ Investment Assets other £200k overspend, our MTFP for 2020-21 included a £200k saving to reflect additional income from the purchase of more investment properties. Currently (and in part due to Covid-19) there are no further purchases in the pipeline this year so this saving is unachievable.
  - ➤ Castlegate and Newport Leisure Park's (NLP) combined surplus for 2020-21 is estimated to be £417k, although we are more than covering costs this is short on our budgeted target of £609k and we are forecasting a £193k overspend for this year. This is mainly down to a rental income reduction at our NLP site of £265k as we have seen another unit closure and are anticipating a hit on rentals due to the impact Covid-19 is having on the Leisure & Retail sector. Castlegate is forecasting to underspend by £73k, we have benefitted from a one-off windfall of £117k as Alder King have paid over tenant loan repayments that they were holding on our behalf, this has been offset by a £40k anticipated overspend on consultant and maintenance costs.
- Estates £133k over spend. This is mainly due to income not reaching budgeted levels due to 3 issues:
- 1) vacant office space in the Magor means that rental income is down,
- 2) the budget assumed income from the creation of a development company, this has not happened yet,
- 3) our service charge income is down as we are yet to come to an agreement with our tenant BAM.

All 3 total a shortfall of £244k. This is currently being offset by net staffing savings of £111k due to vacant posts only being filled part way through the year.

- **Solar Farm** £66k underspend even though we have seen ROC unit prices fall due to the drop-off in demand due to Covid-19 lockdown, the solar farm is still generating a surplus, this is a £17k improvement from month 5 mainly due to maintenance costs reducing.
- County Farms £7k overspend, mainly due to rates increases.
- **Cemeteries** £38k overspend mainly due to increased maintenance work on trees and boundary walls. We have seen less burials due to COVID-19 rules but we are confident that income will remain at 2019/20 levels.
- Markets £160k overspend. This is mainly due to income loss as turnover has been affected by the Covid-19 shutdown and an increase in waste collection charges, but this is offset by staff savings of £20k due to the delayed appointment of the Deputy Markets manager.
- Industrial units £13k overspend mainly due to the cost of EPC surveys and a reduction in rental income.
- Property Services & Facilities Mgt is forecasting a £212k underspend, made up as follows:-
  - ➤ Property & Office Services are forecasting a combined underspend of £102k, this is mainly due to staff savings as some vacant posts will not be filled until later than originally anticipated or frozen until start of next year and a reduction in supplies & Services.

- Property Accommodation is forecasting to underspend by £100k. The main reason for this is due to savings in maintenance and utilities costs as offices have been closed or in limited operation due to Covid-1919.
- > Telephony is forecasting to underspend by £10k as contracted call charges are expected to come in below budget.

CORPORATE COSTS & LEVIES	Month 2	Month 5	Month 7	Month 9	Outturn				
Deficit / (Surplus) £'000s	1,480	66	42						
PRECEPTS & LEVIES									
Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn				
Deficit / (Surplus) £'000s	2	2	2						

Small overspend on National parks levy of £2k due to notification of levy late in the budget process.

#### **CORONERS SERVICES**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	23	23	23		

An increase in workload and staffing requirements along with DDA compliance works will lead to a forecast £23k overspend against budget.

#### **CORPORATE MANAGEMENT**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	0	(114)	(191)		

Primarily due to the forecast receipt receivable on the final dissolution of Capita Gwent Consultancy alongside rate refunds on Authority owned premises, which were not known about at month 5.

# **NON DISTRIBUTED COSTS**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	108	108	215		

Additional pension strain costs relating to redundancies. Strain costs relate to staff who retire before their normal pension age and where the employer is required to top up the pension fund to cover the shortfall in contributions. The majority of these costs would not have been known about at budget setting stage due to the uncertainty over the timing, value and individual pension implications of redundancies. A further increase over and above the month 5 figure is now reported due to further notification of some significant early retirements.

#### STRATEGIC INITIATIVES

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,300	0	(61)		

The budgets held for incremental pay pressure (£420k pressure) and cross directorate efficiency savings (£359k saving) are to remain centrally and not be distributed to service budgets.

## **INSURANCE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	47	46	56		

An overspend is currently forecast against the premium budget based on the results of the Insurance renewal and the increase in costs for the period Oct 2020 to April 2021 due to the worsening of claims experience. The flooding events led to a significant property claim at Monmouth LC and Covid-19 has led to significant travel claims relating to cancelled school trips. It should be noted that 2021/22 will see a full year impact of these events, which will need to be taken account of in budget setting.

APPROPRIATIONS	Month 2	Month 5	Month 7	Month 9	Outturn		
Deficit / (Surplus) £'000s	(77)	(83)	(163)				
FIXED ASSET DISPOSAL COSTS							
Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn		
Deficit / (Surplus) £'000s	0	25	6				

Costs forecast over and above the current budget due to unforeseen surveys and studies relating to disposal sites. Clarification since month 5 of some costs that were classified as capital in nature and subsequently moved.

## **INTEREST & INVESTMENT INCOME**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	163	181	162		

The forecast rate of return achievable following the Covid-19 pandemic has reduced significantly from budgeted levels as the UK Government refines its economic response. This has also impacted forecast returns on Property and combined funds. Since month 5 income returns on pooled funds have recovered to a level not predicted at month 5 and consequently have improved the forecast.

#### **INTEREST PAYABLE & SIMILAR CHARGES**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	(126)	(164)	(230)		

In October 2019, the PWLB took the unprecedented step of increasing its borrowing margin across the board by 1% in reaction to increased levels of borrowing by Local Authorities to fund commercial investments. This has resulted in PWLB borrowing being uneconomic when compared to short term borrowing sourced from other public bodies and consequently the Authority's approach has been modified resulting in lower borrowing costs in the short term. PWLB has since reversed this decision but longer-term rates continue to remain unattractive in the near term until capital-spending plans are firmed up.

# **CHARGES REQUIRED UNDER REGULATION**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	(113)	(113)	(82)		

A high level of slippage in the capital programme has resulted in some assets not being operational by 31/03/2020 and consequently the MRP charge for those assets being deferred by at least one year. Since month 5, a more detailed piece of work has been undertaken on this large budget and the forecast has been refined.

#### OTHER INVESTMENT INCOME

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn	
Deficit / (Surplus) £'000s	b <sup>1</sup> )		(14)			
- Fage 10						

Unexpected recoupment following the final winding up of Heritable bank, which had previously defaulted.

FINANCING	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	336	20	(157)		
COUNCIL TAX BENEFIT SUPPORT					
Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	336	324	229		

This budget continues to be under particular pressure, as a direct result of Covid-19. Since the beginning of the year, caseload has increased and now stands at around 6,050 cases (caseload at the end of March 2019 was 5,721). Cases are slowly beginning to level off. In addition, since the month 5 forecast was prepared the Welsh Government funding for quarter one has come through, which amounted to £76,000 for Monmouthshire. Welsh Government have recently announced that a second tranche of funding for CTRS will be released shortly. Again, we await confirmation of MCC's share of this funding.

#### **COUNCIL TAX**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	0	(305)	(385)		

This year's collection rate is still down by 2.2% compared to the same time last year. Recovery action has started and we now have a court date scheduled for January 2021 for formal recovery action to start again. On the plus side the council tax base continues to look healthy, with an additional 330 properties added to the base since it was prepared last October. As a result, forecast to collect an additional £385,000 income this year.

#### 2. SCHOOLS

- 2.1. A Board of Governors who are responsible for managing the school's finances directly governs each of the Authority's Schools. However, the Authority also holds a key responsibility for monitoring the overall financial performance of schools. Below is a table showing the outturn forecast Schools' balances position based on month 5 projections for each Educational Cluster.
- 2.2. The monitoring earlier in the year at month 2 included a surplus balance of £206,518 for Mounton House. As the school has closed this has been transferred centrally. £107,000 has been used to support the placement costs for the 3 remaining MCC pupils and the remaining £100,000 has been used to offset the overspend in CYP. Included in the table below are the total balances excluding Mounton House for comparison.

Draft Council Fund Outturn 2020/21 – School Balances Summary outturn position at Month 7	(A) Opening Reserves (Surplus) / Deficit Position 2020/21 £000's	(B) Forecast Movement from / (to) School Balances @ Month 5 £'000	(C) Forecast Movement from / (to) School Balances @ Month 7 £'000	(A+C) Forecast Reserve Balances at 2020/21 Outturn £'000
Cluster				
Abergavenny	(118)	(316)	(299)	(417)

Caldicot	160	81	18	178
Chepstow	24	235	205	229
Monmouth	518	(98)	(129)	389
Special	(149)	180	193	44
Total	435	82	(13)	422
Total Excl Mounton House	607	(91)	(185)	422

- 2.3. Collective School Balances at the beginning of the financial year amounted to a £435,000 deficit. The Schools month 2 forecast draw on reserves was £374,000 which resulted in a forecast deficit balance of £809,000. At month 5, the forecast deficit balance had improved by £293,000 taking the forecast deficit to £517,000. At month 7, the forecast deficit balance has improved by a further £95,000 taking the forecast deficit to £422,000. It should be noted that King Henry VIII Comprehensive School have requested a Local Authority loan of £250,000 which has been approved by the Governing Body.
- 2.4. The movement of individual schools forecasting to be in deficit during the financial year is shown below:

Start of year	Month 2	Month 5	Month 7
Total: 17	Total: 14	Total: 12	Total: 13
Caldicot Comprehensive	Caldicot Comprehensive	Caldicot Comprehensive	Caldicot Comprehensive
Chepstow Comprehensive	Chepstow Comprehensive	Chepstow Comprehensive	Chepstow Comprehensive
King Henry VIII Comprehensive	King Henry VIII Comprehensive	**	
Monmouth Comprehensive	Monmouth Comprehensive	Monmouth Comprehensive	Monmouth Comprehensive
Llandogo Primary	Llandogo Primary	Llandogo Primary	Llandogo Primary
Llantilio Pertholey CIW Primary			
Magor CIW Primary			
Osbaston CiW Primary	Osbaston CiW Primary	Osbaston CiW Primary	Osbaston CiW Primary
Overmonnow Primary			Overmonnow Primary
Pupil Referral Service	Pupil Referral Service	Pupil Referral Service	Pupil Referral Service
Raglan CiW Primary	Raglan CiW Primary		
Rogiet Primary			
St Mary's RC Primary	St Mary's RC Primary	St Mary's RC Primary	St Mary's RC Primary
	The Dell Primary School	The Dell Primary School	The Dell Primary School
Thornwell Primary	Thornwell Primary	Thornwell Primary	Thornwell Primary
Undy Primary	Undy Primary	Undy Primary	Undy Primary
Ysgol Gymraeg Y Fenni	Ysgol Gymraeg Y Fenni	Ysgol Gymraeg Y Fenni	Ysgol Gymraeg Y Fenni
Ysgol Gymraeg Y Ffin	Ysgol Gymraeg Y Ffin	Ysgol Gymraeg Y Ffin	Ysgol Gymraeg Y Ffin

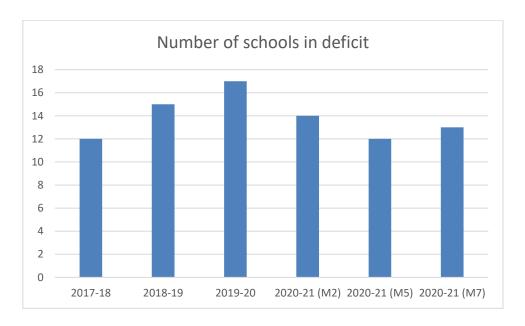
<sup>\*\*</sup> King Henry VIII Comprehensive School forecast balance at month 5 onwards includes a Local Authority loan of £250,000 which is estimated to result in a surplus year end balance.

2.5. All schools in a deficit budget have, or are in the process of agreeing recovery plans. These recovery plans will be confirmed with both the Local Education Authority and each School's Governing Body. Once finalised the schools with significant deficits will be monitored by the Cabinet member for Children and Young People and Resources on a termly basis.

2.6. Total schools balances are exhibiting a fluctuating trend with some schools showing a continuing reduction in schools balances which is of concern and others a more balanced trend.

Financial Year-end	Net level of School Balances
2014-15	(1,140)
2015-16	(1,156)
2016-17	(269)
2017-18	(175)
2018-19	232
2019-20	435
2020-21 (Forecast)	422

2.7. However, set against this and as referenced above the number of schools in deficit is forecasting to reduce as the financial year progresses illustrated by the following table. This provides some overall comfort that recovery plans are taking effect.



2.8. There has been a significant reliance on reserve balances to supplement school spending plans in the last 4 years across individual schools with a certain amount of replenishment. As a rough guide, prior to 2010, Welsh Government advocated that school balance levels equated to no more than £50,000 for a primary school and £100,000 for a secondary school. Members may wish to seek a comfort that balances are not being used to subsidise and sustain core costs such as staffing.

#### 3 CAPITAL OUTTURN

3.1 The summary forecast Capital position at Month 7 is as follows:

#### Forecast Capital Outturn Position 2020/21 at Month 7

Select Portfolio	Slippage B/F	Original Budget	Budget movem ents	Forecast Slippage	Revised Budget 2020/21	Forecast at M7	Varian ce M7	Varian ce at M5
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Expenditure								
Children & Young People	1,245	14,423	655	(12,483)	3,840	3,840	0	0
Economic & Development	17,496	3,068	30	(18,012)	2,582	2,582	0	0
Adult	300	5,678	0	(5,978)	0	0	0	0
Strong Communities	5,801	10,139	3,817	(897)	18,860	18,860	0	0
Total Expenditure	24,842	33,308	4,502	(37,370)	25,282	25,282	0	0
Financing								
Supported Borrowing	0	(2,417)	0	0	(2,417)	(2,417)	0	0
General Capital Grant	0	(2,423)	0	0	(2,423)	(2,423)	0	0
Grants and Contributions	(393)	(18,229)	(3,797)	15,628	(6,791)	(6,791)	0	0
S106 Contributions	(1,052)	0	0	78	(974)	(974)	0	0
Unsupported Borrowing	(22,546)	(5,275)	0	20,464	(7,357)	(7,357)	0	0
Reserve & Revenue Funding	(239)	(2)	0	0	(241)	(241)	0	0
Capital Receipts	(612)	(3,462)	(705)	1,200	(3,579)	(3,579)	0	0
Leasing	0	(1,500)	0	0	(1,500)	(1,500)	0	0
Total Financing	(24,842)	(33,308)	(4,502)	37,370	(25,282)	(25,282)	0	0

- 3.2 The capital expenditure forecast outturn at month 7 shows no variance due to a forecasted full spend against the revised budget net of forecast slippage.
- 3.3 The outbreak of the COVID-19 pandemic has caused significant disruption to the progress of budgeted capital schemes with forecast slippage at month 7 totalling £37.4m (£25.2m at month 5). The impact is felt in both internally and externally managed projects, with disruption to external supply chains, increased contract risk and potential inflationary cost pressures sitting alongside internal resourcing pressures.
- 3.4 The forecast slippage is broken down as follows:

Scheme	Forecast Slippage M2 (000's)	Forecast Slippage M5 (000's)	Forecast Slippage M7 (000's)
Asset Investment fund		18,142	18,142
Tranche 'B' King Henry Future Schools			12,484
Crick Road Care Home	5,978	5,978	5,978
County Hall 'J' block		544	544
IT upgrade and refurbishment for the Council Chamber		200	200
Section 106 schemes		131	78
Property schemes		229	74

#### 3.5 Useable Capital Receipts Available

3.6 In the table below, the effect of the changes to the forecast capital receipts at Month 7 on the useable capital receipts balances available to meet future capital commitments are illustrated. There is also a comparison to the balances forecast within the 2020/24 MTFP capital budget proposals.

	2020/21 £000	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000
Balance as at 1st April	3,207	5,120	8,253	8,698	7,944
Capital receipts used for financing	(1,488)	(2,059)	(859)	(859)	(859)
Capital receipts used to support capitalisation direction	(2,091)	0	0	0	0
Capital receipts Received or Forecast	5,492	5,192	1,304	104	104
Forecast Balance as at 31st March	5,120	8,253	8,698	7,944	7,189
Forecast Balance 2020/24 MTFP	9,904	10,245	10,791	10,136	10,136
Variance compared to 2020/24 MTFP	(4,784)	(1,992)	(2,093)	(2,192)	(2,947)

- 3.7 Forecasted capital receipts of £4.1m are delayed from 2020/21 to 2021/22 in regard to sales of land at Rockfield Farm, Undy, Chepstow Road, Raglan and Penarth Farm due to the delay in receiving offers because of the Covid-19 pandemic and site constraints concerning Penarth Farm.
- 3.8 Forecasted balances held at the end of each financial year are lower than forecasted in the 2020/24 MTFP. Ignoring timing differences in the realisation of capital receipts, this is largely attributable to the use of unbudgeted receipts under the capitalisation direction in 2019-20 and 2020-21 and if this trend of utilisation is maintained, this will be reflected in a greatly reduced balance being carried forward in subsequent years to fund future capital schemes.



Social Care, Health & Safeguarding	Non Covid-19 Pressures	C	OVID- 19 Specif	ic	
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total
Adult Services	181	0	0	0	181
Children Services	1,460	0	0	0	1,460
Community Care	(4)	0	0	0	(4)
Commissioning	(104)	0	0	0	(104)
Partnerships	0	0	0	0	0
Public Protection	0	0	177	0	177
Resources & Performance	(4)	0	0	0	(4)
	1,529	0	177	0	1,706

	Social Care, Health & Safeguarding	Non Covid-19 Pressures	COVID	- 19 Specific PRE	SSURES	НЕ	EADLINE PRESSURE ANALYSIS		20	)-21 Sensitiv	vity	MTFP Ris	k 21-22
Ī		Service	Expenditure	Shortfall /Loss	Costs incurred	Core assumptions used to	Factors that are	Risk Factor (%)/ Future	Worst	Medium	Best £000	Pressure £000	Risk
		Pressures not	directly	of Income due	due to	calculate forecast pressure*	attributable / can alter	Impact Pressures on	£000	£000			High/Med/L
Ū		related to	attributable to	to Covid-19	changes in		forecast pressure figure /	Service where no value					ow
Pag		Covid-19	Covid- 19	(£000)	service		Sensitivity Value (£0,000) ~	offered /Other factors					
ge		(£000)	(£000)		delivery (£000)								
Ņ	Adult Services												
ω	Not achieving income target and the 2% staff efficiency saving, coupled with the increased staff pay award	588				Pay award additional cost is £346K and cost centres that cannot meet the 2% staff efficiency saving as front line services totals £242K			588			588	
	Capitalisation	(114)											
	Reduced capacity to offer services (C19)	(293)											
Ī	Total Adult Services	181	0	0	0				588	0	0	588	
	Children Services												
	Placement costs for LAC and non LAC population	872				2020/21 M7 forecast						872	
	Legal costs	238				2020/21 M7 forecast						238	
Ī	Agency staffing	350				2020/21 M7 forecast			350			350	
Ī	Total Children's Services	1,460	0	0	0				350	0	0	1,460	
	Community Care												
	Increase in care packages	260											
ſ	TWUD SCWS Grant	(440)											
	DOLS Capitalised	(100)											
	Other	26											

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Increase in care packages (Radis Usk)	250				Reintegration of Radis USK contract					250	
Total Community Care	(4)	0	0	0			0	0	0	250	
Commissioning											
Vacancy	(72)										
Service level contracts not being able to be run	(32)										
Total Commissioning	(104)	0	0	0			0	0	0	0	
Partnerships											
Total Partnerships	0	0	0	0			0	0	0	0	
Public Protection											
Lost income for Registrars mainly due to											
cancelled/reduced weddings and			177								
ceremonies											
Total Public Protection	0	0	177	0			0	0	0	0	
Resources & Performance											
Other	(4)									0	
Total Resources & Performance	(4)	0	0	0			0	0	0	0	
Total Social Care, Health & Safeguarding	1,529	0	177	0			938	0	0	2,298	

Children & Young People	Non Covid-19 Pressures	C	OVID- 19 Specif		
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total
Individual Schools Budgets	(316)	0	0	0	(316)
Resources	10	0	0	5	15
Standards	406	(50)	70	0	426
	100	(50)	70	5	125

	Children & Young People	Non Covid-19 Pressures		- 19 Specific PRE		HEADLINE PRESSURE ANALYSIS				20-21 Sensitivity			MTFP Risk 21-22		
		Service Pressures not related to Covid-19 (£000)		of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	calculate forecast pressure*	Factors that are attributable / can alter forecast pressure figure / Sensitivity Value (£0,000) ~	Risk Factor (%)/ Future Impact Pressures on Service where no value offered /Other factors	Worst £000	Medium £000	Best £000	Pressure £000	Risk High/Med /Low	Notes	
	Individual Schools Budgets														
ס	Post 16 funding	(56)													
ag	Mounton House transfer	(260)													
ge	Total Individual Schools Budgets	(316)	0	0	0				0	0	0	0			
N 3	Resources														
25	Finance	9	0	0	5	Salary costs relating to a mutual supply compensation scheme	0	No risk going forward	5				Low		
	ІСТ	14				Total costs for the year to ensure all the essential upgrades are completed.			14				Low		
İ	Other	(13)													
İ	Total Resources	10	0	0	5				19	0	0	0			
	Standards														
	Loss of income for breakfast club for the summer term	18		70		This is the loss of income from breakfast clubs for the summer term and the initial two weeks at the start of September. The loss of income is £90,000 with a cost saving of £20,000. It is anticipated that this can be reclaimed from Welsh Government	£4,000 per week	50% - currently lower numbers attending breakfast club	156	104	70	0	Low	The risk for 21-22 is that no breakfast clubs operate during the 20-21 academic year	

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Early Years	(100)	(50)			Savings due to rising 3's not being admitted into schools in the summer term due to covid						
ALN	478									431	
Other	10										
Total Standards	406	(50)	70	0			156	104	70	431	
СҮР	100	(50)	70	5			175	104	70	431	

ENTERPRISE	Non Covid-19 Pressures	C	COVID- 19 Specif		
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total
Business Growth & Enterprise	(50)	0	0	0	(50)
Facilities & Fleet	409	145	668	0	1,222
Neighbourhood Services	279	292	212	0	783
Planning & Housing	(402)	0	869	527	994
MonLife	(185)	0	1,853	0	1,668
	51	437	3,602	527	4,617

	31	437	3,002	527	4,017								
ENTERPRISE	Non Covid-19 Pressures	COVID	- 19 Specific PRE	SSURES	Н	HEADLINE PRESSURE ANALYSIS 20-21 Sensitivity			vity	MTFP Risk 21-22			
	Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	(£000)	Costs incurred due to changes in service delivery (£000)	Core assumptions used to calculate forecast pressure*	Factors that are attributable / can alter forecast pressure figure / Sensitivity Value (£0,000) ~	Risk Factor (%)/ Future Impact Pressures on Service where no value offered /Other factors	Worst £000	Medium £000	Best £000	Pressure £000	Risk High/Med /Low	Notes
Business Growth & Enterprise													
Community & Pship Dev - staff costs covered by grant funding	(21)												
Communications - improved income	(4)												
Strategic Projects - staff saving - transferring staff collaboration costs to capital.	(42)												
Enterprise Mgt - Pay award budget shortfall	17												
Total Business Growth & Enterprise	(50)	0	0	0				0	0	0	0		
Facilities & Fleet													
Schools Catering - Loss of income/FSM increase	0	0	409	0							314	Med	Loss of income due to increase in FSM entitlement (£114k), Loss of general meal uptake (£200k)
Building Cleaning - Covid cleaning grant, assumes school cleaning funded by grant.	(22)	0	0	0									
PTU - Staffing Pressure	401	0	0	0							401	Med	Recurring pressure.
PTU - New Software Package - Moved to Capitalisation.	0	0	0	0									
PTU - Loss of Private Hire Income due to Covid			243								243	Med	Impacted by Covid, guidelines might impact ability to generate external income next year.
PTU - Service 65 income loss due to Covid			16										
PTU - Grass Routes	0		0										
PTU Commissioning - Contract savings offset by increased covid costs.	(108)	79											
Transport - Green car scheme loss, increased repair costs for additional vehicles taken on for covid.	138	66											
Total Facilities & Fleet	409	145	668	0				0	0	0	958		
Neighbourhood Services			_										
Highways & Streetlighting - Streetlighting energy saving.	(71)												

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Waste - Increased Staff Costs due to Covid social distancing requirements.		231		0							
Waste - Increased vehicle Hire & Running Costs due to Covid social distancing requirements.		61		0							
Waste - External Trade Income			56								
Waste - Existing budget Pressures	350								350	High	Recurring pressure
Grounds Maintenance - Reduction in external trade income as a result of Covid.	0	0	156	0							
Total Neighbourhood Services	279	292	212	0		0	0	0	350		
Planning & Housing											
Planning - Reduction in planning & Building Control Fees.	(95)	0	294	0					200	High	Income projections from planning applications are expected to be down next year but will pick back up once new LDP is agreed.
LDP - Consultant Uspend (£128k to capitalisation)	(175)										
Civil Parking Enforcement - Income Pressure	67		288								
Car Parking Income down due to Covid Restrictions.	0	0	197								
Car Parking - Season Tickets & Permits	-	-	40								
Highway Dev & Flooding	(190)		-10								
Housing - Renovation grants - Loss of fee income due to covid restrictions.	(190)		50						0		
Housing - Software Costs	5										
Housing Misc	(14)										
Homelessness - Increase in B&B costs, security costs and meals due to Covid				527					527	10-6	Costs will remain if alternative provision isn't found, no guaranteed any further WG funding next year.
Total Planning & Housing	(402)	0	869	527 <b>527</b>		0	0	0	527 <b>727</b>	High	
MONLIFE	, , ,										
Loss of Leisure Centre Income due to sites being closed for Covid.	0	0	1,573	0					1,340		Restrictions and site closures through covid, loss of consumer confidence 35% loss. This assumes that sites are fully open but with reduced membership and general usage
Outdoor Education - Loss of income as centres closed due to Covid.											Restrictions and site closures through covid, loss of consumer confidence 50% loss. Potentially no booking until 2021/22 academic year - Spring / Summer being highest income generating period
Countryside & Culture - income loss due to event cancellation	0	0	176						360		Restrictions and site closures through covid, loss of consumer confidence - estimated impact 25% of income
Countryside & Culture - Software Ospend & Match funding requirement	33		48						74		
Active Travel	0										

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Museums & Attractions- Loss of income as sites closed due to Covid. Staff savings	(163)	0	56	0					89	ShireHall - Potential Movement of Monmouth Museum to Shirehall Venue is used for wedding receptions, parties and other general bookings such as welsh classes etc., this income is likely to be lost
TOTAL MONLIFE	(185)	0	1,853	0		0	0	0	1,863	
TOTAL ENTERPRISE & MONLIEF	51	437	3 602	527		0	0	0	3 898	

Chief Executive	Non Covid-19 Pressures	Ó	COVID- 19 Specifi	ic	
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total
Legal & Land Charges	(11)	0	50	0	3
Governance, Democracy & Support	(7)	0	0	29	2
	(18)	0	50	29	6

Chief Executive	Non Covid-19 Pressures	COVID- 19 Specific PRESSURES				HEADLINE PRESSURE ANAL	20	-21 Sensitiv	vity	MTFP Risk 21-22			
	Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Core assumptions used to calculate forecast pressure*	Factors that are attributable / can alter forecast pressure figure / Sensitivity Value (£0,000)	Risk Factor (%)/ Future Impact Pressures on Service where no value offered /Other factors	Worst £000	Medium £000	Best £000	Pressure £000	Risk High/Med/Low	Notes
Legal & Land Charges													
Reduction in Land Charges Income due to impact of Covid on Housing market.	0	0	50								50	Med	Dependant on how housing market reacts to impact of Covid.
Legal - Staff savings as not filling employment lawyer post.	(11)												
Total Legal & Land Charges	(11)	0	50	0				0	0	0	50		
Governance, Democracy & Support													
Community Education - Loss of income due to closures of sites due to Covid.	1	0	0	0									
Contact Centre - Overspend as restructuring has been put on hold during Covid.		0	0	29							29	Med	Current climate means restructure cannot be implemented so staff sav are not forthcoming.
Corporate - unbudgeted licensing cost, supplies & Serv	11												
Democratic Services - underspend in Supplies & Services.	(48)												
Policy & Pships - Welsh Translation Costs	19												
Community Hubs - Usk PO, increased book purchase.	10												
Total Governance, Democracy & Support	(7)	0						0	0	0			
TOTAL CEO's	(18)	0	50	29				0	0	0	79		

RESOURCES	Non Covid-19 Pressures	O	COVID- 19 Specifi	ic	
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total
Commercial, Corporate & landlord Services	(38)	0	475	0	437
Finance	(148)	320	0	0	172
Future Monmouthshire	82	0	0	0	82
Information Communication Technology	(431)	0	0	0	(431)
People	(105)	0	37	0	(68)
	(640)	320	512	0	192

RESOURCES	Non Covid-19 Pressures	COVID	- 19 Specific PRES	SSURES	1	HEADLINE PRESSURE ANA	ALYSIS	20	-21 Sensitiv	rity			MTFP Risk 21-22
	Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Core assumptions used to calculate forecast pressure*	Factors that are attributable / can alter forecast pressure figure / Sensitivity Value (£0,000) ~	Risk Factor (%)/ Future Impact Pressures on Service where no value offered /Other factors	Worst £000	Medium £000	Best £000		Risk High/Med /Low	Notes
Commercial, Corporate & landlord Services													
Estates - Income Pressure - Rental loss from Magor, development company not yet set up (budget assumed income stream).	55	0	79	0							179	High	Depending on Covid situation we might not be able rent out the spare office accommodation at Magor, ongoing issue of development company.
Sustainability & Solar Farm	(97)		0										
Commercial Investments	(73)		266										
Investment Income Pressure	200	0	0	0							200	High	There is a high possibility that we will not enter into additional investment purchases in 21-22.
MCC Markets - Income Loss	30		130										
Industrial Units	13												
Cemeteries	38										38	High	Cemetery income has been down for a number of y and analysis indicates that it will remain below bud going forward.
County Farms	8												
Property & Office Services	(112)												
Property Accommodation	(100)												
Total Commercial, Corporate & landlord Services	(38)	0	475	0				0	0	0	417		
Finance													
Benefits - B&B HB claims increasing due to Covid, not all can be claimed against Housing benefit subsidy so pressure on budget.	109	320	0	0							429	Med	Housing benefit may struggle next year if local econ struggles with impact of covid. The shortfall caused housing the Homeless will continue unless addition funding is forthcoming.
Council Tax & NNDR - Shortfall in Summons income due to courts being closed and decision to halt recovery of Unpaid Council Tax & Business Rates. Salary overspend as budget moved as part of restructure that has not taken place yet.	121	0	0	0							50	Med	Summon income may still be impacted by Covid clc
Audit - capitalisation of salary	(36)	Ū	Ĭ	Ĭ							50		in the second of
Debtors - Vacant post	(18)												
Finance & Imp - Senior staff vacancy saving	(262)												
Systems & Exchequer - Security carrier savings, system dev postponement savings.	(62)												

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Total Finance	(148)	320		•		•	•		479		
	(148)	320	U	U		U	U	U	4/9		
Future Monmouthshire											
Future Monmouthshire - Unachievable 20-21											
Savings relating to Authority Wide Agency (£80k)											
and Fuel reductions (£34k). Offset by staff											Recurring pressure - crosscutting savings yet to be
secondment savings (£30k)	82	0	0	0					82	High	finalised.
Total Future Monmouthshire	82	0	0	0		0	0	0	82		
ICT											
ICT - SRS savings & reserve	(122)										
DPO - Capitalisation of salaries	(309)										
Total ICT	(431)	0	0	0		0		0			
People											
											Recurring income pressure, turnover has also been hit
Corporate Training - Reduced Income											further by Covid lockdown so can't see it recovering next
	0	0	37	0					37	Med	year.
Customer Relations - Reduction in Professional											
fees	(14)										
Inneresting Chaff and to Control in the Discretion											
Innovation - Staff costs to Capitalisation Directive	(62)										
People Services - Staff Savings in HR	(29)										
Total People	(105)	0	37	0		0	0	0	37		
TOTAL RESOURCES	(640)	320	512	0		0	0	0	1,015		

Corporate	Non Covid-19 Pressures	C	COVID- 19 Specific						
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total				
Precepts & Levies	2	0	0	0	2				
Coroner's	23	0	0	0	23				
Corporate Management	(191)	0	0	0	(191)				
Non Distributed Costs (NDC) Strategic Initiatives	215 (61)	0	0	0	215 (61)				
Insurance	56	0	0	0	56				
	44	0	0	0	44				

		Non Covid-19 Pressures	COVID-	· 19 Specific PRE	SSURES	H	HEADLINE PRESSURE AI	20	-21 Sensitiv	vity	MTFP Risk 21-22		
		Service	Expenditure	Shortfall /Loss	Costs incurred	Core	Factors that are	Risk Factor (%)/ Future	Worst	Medium	Best £000	Pressure	Risk
		Pressures not	directly	of Income due	due to	assumptions	attributable / can	Impact Pressures on	£000	£000		£000	High/Med
Ū		related to	attributable to	to Covid-19	changes in	used to calculate	alter forecast	Service where no value					/Low
Page		Covid-19	Covid- 19	(£000)	service	forecast	pressure figure /	offered /Other factors					
Q		(£000)	(£000)	, ,	delivery (£000)	pressure*	Sensitivity Value						
መ		` '	, ,		, , ,	·	(£0,000) ~						
ယ	Precepts & Levies						, , ,						
ယ်	National parks levy	2											
	Total	2	0	0	0				0	0	0	0	
	Coroner's												
	Coroner Fee	23											
	Total	23	0	0	0				0	0	0	0	
	Corporate Management												
	Capita Gwent	(109)											
	Rate rebates	(101)											
	Other	19											
	Total	(191)	0	0	0				0	0	0	0	
	Non Distributed Costs (NDC)												
F	Strain costs	215											
-	Total	215	0	0	0				0	0	0	0	
	Strategic Initiatives												
_	Other	(61)											
Ī	Total	(61)	0	0	0				0	0	0	0	
Ī	Insurance												
	Premium	56										131	High
Ī	Total	56	0	0	0				0	0	0	131	
	Total	44	0	0	0				0	0	0	131	

Appropriations	Non Covid-19 Pressures	C	COVID- 19 Specific				
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total		
Fixed Asset Disposal Costs	6	0	0	0	6		
Interest & Investment Income	162	0	0	0	162		
Interest Payable & Similar Charges	(230)	0	0	0	(230)		
Charges Required under Regulation	(82)	0	0	0	(82)		
Other Investment Income	(14)	0	0	0	(14)		
Borrowing Cost Recoupment	(5)	0 0			(5)		
	(163)	0	0	0	(163)		

		Non Covid-19 Pressures	COVID- 19 Specific PRESSURES			HEA	ADLINE PRESSURE AN	ALYSIS	20-21 Sensitivity			MTFP Risk 21-22	
		Service	Expenditure	Shortfall /Loss	Costs incurred	Core assumptions	Factors that are	Risk Factor (%)/	Worst	Medium	Best £000	Pressure	Risk
		Pressures not	directly	of Income due	due to changes	used to calculate	attributable / can	Future Impact	£000	£000		£000	High/Med
		related to	attributable to	to Covid-19	in service	forecast pressure*	alter forecast	Pressures on Service					/Low
ס		Covid-19	Covid- 19	(£000)	delivery (£000)		pressure figure /	where no value					
$\sim$		(£000)	(£000)				Sensitivity Value	offered /Other factors					
رگار							(£0,000) ~						
age	Fixed Asset Disposal Costs												
<u> </u>	Other	6											
ယ	Total	6	0	0	0				0	0	0	0	
4	Interest & Investment Income												
	Interest Receivable	162											
	Total	162	0	0	0				0	0	0	0	
	Interest Payable & Similar Charges												
	Interest payable	(230)											
	Total	(230)	0	0	0				0	0	0	0	
	Charges Required under Regulation												
	MRP	(82)											
	Total	(82)	0	0	0				0	0	0	0	
	Other Investment Income												
	Other	(14)											
	Total	(14)	0	0	0				0	0	0	0	
	Borrowing Cost Recoupment												
	Other	(5)											
	Total	(5)	0	0	0				0	0	0	0	
	Total	(163)	0	0	0				0	0	0	0	

Financing	Non Covid-19 Pressures	C			
DIVISION	Net Service Pressures not related to Covid-19 (£000)	Expenditure directly attributable to Covid- 19 (£000)	Shortfall /Loss of Income due to Covid-19 (£000)	Costs incurred due to changes in service delivery (£000)	Total
Council Tax	(385)	0	0	0	(385)
Council Tax Reduction Scheme	0	229	229		
	(385)	229	(156)		

		Non Covid-19 Pressures	COVID- 19 Specific PRESSURES			ŀ	HEADLINE PRESSURE ANA	ALYSIS	20-21 Sensitivity			MTFP Risk 21-22	
		Service	Expenditure	Shortfall /Loss	Costs incurred	Core assumptions	Factors that are	Risk Factor (%)/	Worst	Medium	Best £000	Pressure	Risk
		Pressures not	directly	of Income due	due to changes	used to calculate	attributable / can alter	Future Impact	£000	£000		£000	High/Med
		related to	attributable to	to Covid-19	in service	forecast	forecast pressure	Pressures on Service					/Low
		Covid-19	Covid- 19	(£000)	delivery (£000)	pressure*	figure / Sensitivity	where no value					
		(£000)	(£000)				Value (£0,000) ~	offered /Other factors					
_	Council Tax												
	CT Income	(385)											
_	Total	(385)	0	0	0				0	0	0	0	
Ų	Council Tax Reduction Scheme												
ā	CTRS		229										
Q	Total	0	229	0	0				0	0	0	0	
ര	Total	(385)	229	0	0				0	0	0	0	
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ADULT SELECT Appendix 3

# **Overall Revenue Position**

Table 1: Council Fund 2020/21 Outturn Forecast Summary Statement at Month 7

Service Area	Original Budget 2020/21	Budget Adjustm ents Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
	'000's	'000's	'000's	'000's	'000's	'000's	'000's
Social Care, Health & Safeguarding	50,685	(170)	50,515	52,222	1,707	1,448	259
Children & Young People	55,539	514	56,053	56,178	125	19	106
Enterprise	24,132	(1,511)	22,621	27,238	4,617	5,113	(496)
Chief Executives Unit	4,745	4	4,749	4,811	62	144	(82)
Resources	7,746	30	7,776	7,969	193	694	(501)
Corporate Costs & Levies	22,743	229	22,972	23,014	42	66	(24)
Net Cost of Services	165,590	(904)	164,686	171,432	6,746	7,484	(738)
Appropriations	4,857	1,163	6,020	5,857	(163)	(83)	(80)
Expenditure to be Financed	170,447	259	170,706	177,289	6,583	7,401	(818)
Financing	(170,447)	(259)	(170,706)	(170,863)	(157)	20	(177)
Net General Fund (Surplus) / Deficit	0	0	0	6,426	6,426	7,421	(995)

Table 2: Council Fund 2020/21 ADULT Select Outturn Forecast Detailed Statement at Month 7

Service Area	Original Budget 2020/21	Budget Adjustments Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
	'000's	'000's	'000's	'000's	'000's	'000's	'000's
Adult Services	7,877	(55)	7,822	8,002	180	156	24
Community Care	24,434	30	24,464	24,460	(4)	(209)	205
Commissioning	1,483	(65)	1,418	1,315	(103)	(63)	(40)
Partnerships	436	0	436	436	0	0	(0)
Resources & Performance	546	(3)	543	539	(4)	(5)	1
Social Care, Health & Safeguarding	34,776	(93)	34,683	34,752	69	(121)	190
Planning & Housing	1,951	(133)	1,818	2,811	993	1,067	(74)
Enterprise	1,951	(133)	1,818	2,811	993	1,067	(74)
ADULT Select (Surplus) / Deficit	36,727	(226)	36,501	37,563	1,062	946	116

# **DIRECTORATE - DIVISION VARIANCE COMMENTS**

SOCIAL CARE, HEALTH & SAFEGUARDING	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,630	1,448	1,707		

# SOCIAL CARE, HEALTH & SAFEGUARDING DIRECTOR'S COMMENTARY:

The month 7 directorate forecast outturn for 2020/21 shows an overspend of £1.707m, a marginal increase since M5 of £259k, after accounting for the Social Care Workforce and Sustainability Grant from Welsh Government of £984k. At M7, our Children Looked After numbers stand at 222 (remaining at the same overall number since month 5) and significant income has been lost in Registrars resulting from the COVID-19 pandemic and cancelled appointments. The Welsh Government has yet to commit to their level of funding to cover the loss of pre booking wedding ceremonies. Of the overall over spend; £346k is because of the pressure from the additional 1.75% unfunded staff pay award and £242k from the 2% staff efficiency saving being deemed unachievable.

The **Adult Services** division is forecasting an overspend of £69k mainly due to the increase in care packages in Monmouth and spend in our own care at home service, partially offset by reduced activity resulting from COVID-19 with the closure of day centres and our in house respite facilities. This area of the directorate has benefitted in year from the Social Care Workforce and Sustainability Grant (SCWS)

and Intermediate Care Funding (ICF), with the ICF having a planned termination date of 31<sup>st</sup> March 2022. The SCWS grant of circa £1m is expected to continue into 2021/22, however as it sits outside of core Welsh Government funding it is important to highlight as a budgetary risk moving forward given that the amount could vary, additional grant terms could be applied or it may cease.

**Children's Services** has a predicted overspend of £1.460m, which remains unchanged since the reported M5 forecast. This element of the directorate received a significant injection as part of the 2020/21 budget allocation; however, this was based on CLA numbers at that time being 197. Since the budget for 2020/21 was set, the service had a further influx of children to 219 at the end of 2019/20, and present count CLA stands at 222 and legal costs still remain at a predicted over spend of £238k.

**Public Protection** continues to strive to remain within its budget allocation, but the COVID 19 pandemic has hit this small service hard and is estimating an overspend of £178K. This is due to the indication that income loss in Registrars may not be fully funded by Welsh Government resulting from cancelled marriages and people not pre booking ceremonies because of COVID-19. Welsh Government have indicated that they will review the overall position towards the end of the financial year and assess if they consider Local Authorities losses to only be delayed or indeed lost.

# **ADULT SERVICES**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	24	156	180		

Due to the additional pay award, not achieving the 2% staff efficiency saving and additional spend in the care at home service.

# **COMMUNITY CARE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	(63)	(209)	(4)		

Mainly on budget but this is being held up by a circa £1m SCWS grant which ends this financial year.

# **COMMISSIONING**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'s	(118)	(63)	(103)		

Ongoing vacant Commissioning Officer post and realignment of Service Level Agreements and Contracts, but reduced by increased staff pay award.

# **RESOURCES & PERFORMANCE**

Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1	(5)	(4)		

As a result of previous vacant posts within the Finance team, diluted slightly by the increased staff pay award.

ENTERPRISE	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	5,950	5,113	4,617		

Planning & Housing					
Outturn Forecast	Month 2	Month 5	Month 7	Month 9	Outturn
Deficit / (Surplus) £'000s	1,011	1,067	993		

Planning & Housing is forecasting to overspend by £993k.

- Housing is forecasting a £567k overspend, main areas include :-
  - A £527k overspend relating to housing our homeless in line with WG policy:-
    - B&B costs are expected to overspend by £223k.
    - We are estimating Emergency hostel increases of £260k due to additional security measures.
    - Increased private rental costs of £44k, as more accommodation is required as a result of homelessness issue.
    - It is anticipated that all of the above will be covered by the WG Covid-19 Hardship fund.

# 2 CAPITAL OUTTURN

2.1 The summary forecast Capital position at Month 7 is as follows:

# Forecast Capital Outturn Position 2020/21 at Month 7

Select Portfolio	Slippage B/F	Original Budget	Budget movem ents	Forecast Slippage	Revised Budget 2020/21	Forecast at M7	Varian ce M7	Varian ce at M5
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Expenditure								
Children & Young People	1,245	14,423	655	(12,483)	3,840	3,840	0	0
Economic & Development	17,496	3,068	30	(18,012)	2,582	2,582	0	0
Adult	300	5,678	0	(5,978)	0	0	0	0
Strong Communities	5,801	10,139	3,817	(897)	18,860	18,860	0	0
Total Expenditure	24,842	33,308	4,502	(37,370)	25,282	25,282	0	0
Financing								
Supported Borrowing	0	(2,417)	0	0	(2,417)	(2,417)	0	0
General Capital Grant	0	(2,423)	0	0	(2,423)	(2,423)	0	0
Grants and Contributions	(393)	(18,229)	(3,797)	15,628	(6,791)	(6,791)	0	0
S106 Contributions	(1,052)	0	0	78	(974)	(974)	0	0
Unsupported Borrowing	(22,546)	(5,275)	0	20,464	(7,357)	(7,357)	0	0
Reserve & Revenue Funding	(239)	(2)	0	0	(241)	(241)	0	0
Capital Receipts	(612)	(3,462)	(705)	1,200	(3,579)	(3,579)	0	0
Leasing	0	(1,500)	0	0	(1,500)	(1,500)	0	0
Total Financing	(24,842)	(33,308)	(4,502)	37,370	(25,282)	(25,282)	0	0

- 2.2 The capital expenditure forecast outturn at month 7 shows no variance due to a forecasted full spend against the revised budget net of forecast slippage.
- 2.3 The outbreak of the COVID-19 pandemic has caused significant disruption to the progress of budgeted capital schemes with forecast slippage at month 7 totalling £37.4m (£25.2m at month 5). The impact is felt in both internally and externally managed projects, with disruption to external supply chains, increased contract risk and potential inflationary cost pressures sitting alongside internal resourcing pressures.

2.4 The forecast slippage is broken down as follows:

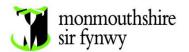
Scheme	Forecast Slippage M2 (000's)	Forecast Slippage M5 (000's)	Forecast Slippage M7 (000's)
Asset Investment fund		18,142	18,142
Tranche 'B' King Henry Future Schools			12,484
Crick Road Care Home	5,978	5,978	5,978
County Hall 'J' block		544	544
IT upgrade and refurbishment for the Council Chamber		200	200
Section 106 schemes		131	78
Property schemes		229	74

# 2.5 Useable Capital Receipts Available

2.6 In the table below, the effect of the changes to the forecast capital receipts at Month 7 on the useable capital receipts balances available to meet future capital commitments are illustrated. There is also a comparison to the balances forecast within the 2020/24 MTFP capital budget proposals.

	2020/21 £000	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000
Balance as at 1st April	3,207	5,120	8,253	8,698	7,944
Capital receipts used for financing	(1,488)	(2,059)	(859)	(859)	(859)
Capital receipts used to support capitalisation direction	(2,091)	0	0	0	0
Capital receipts Received or Forecast	5,492	5,192	1,304	104	104
Forecast Balance as at 31st March	5,120	8,253	8,698	7,944	7,189
Forecast Balance 2020/24 MTFP	9,904	10,245	10,791	10,136	10,136
Variance compared to 2020/24 MTFP	(4,784)	(1,992)	(2,093)	(2,192)	(2,947)

- 2.7 Forecasted capital receipts of £4.1m are delayed from 2020/21 to 2021/22 in regard to sales of land at Rockfield Farm, Undy, Chepstow Road, Raglan and Penarth Farm due to the delay in receiving offers because of the Covid-19 pandemic and site constraints concerning Penarth Farm.
- 2.8 Forecasted balances held at the end of each financial year are lower than forecasted in the 2020/24 MTFP. Ignoring timing differences in the realisation of capital receipts, this is largely attributable to the use of unbudgeted receipts under the capitalisation direction in 2019-20 and 2020-21 and if this trend of utilisation is maintained, this will be reflected in a greatly reduced balance being carried forward in subsequent years to fund future capital schemes.



SUBJECT: REVENUE & CAPITAL MONITORING 2020/21

**FORECAST OUTTURN STATEMENT - MONTH 7** 

MEETING: Adults Select Committee

DATE: 26<sup>th</sup> January 2021 DIVISION/WARDS AFFECTED: ALL

# 1. PURPOSE:

1.1 The purpose of this report is to provide Select Members with information on the revenue and capital outturn position of the Authority, accommodating capital slippage and approved reserve usage.

- 1.2 The financial information appropriate to this Select Committee is outlined in *Appendix 3*, with the remainder of this report following the format presented to Cabinet on the 6<sup>th</sup> January 2021.
- 1.3 This report is also to be considered by Select Committees as part of their responsibility to:
  - assess whether effective budget monitoring is taking place;
  - monitor the extent to which budgets are spent in accordance with agreed budget and policy framework;
  - challenge the reasonableness of projected over or underspends, and;
  - monitor the achievement of predicted efficiency gains or progress in relation to savings proposals.
- 1.4 To provide an update on the financial impact of COVID-19 on the Council.

# 2. RECOMMENDATIONS TO CABINET:

- 2.1 That Cabinet acknowledges a net revenue forecast deficit at month 7 of £6.43m, an improvement of £995k from month 5 and which comprises:
  - a) A forecast non-COVID-19 related deficit of £518k to be managed in year and that represents a reduction of £713k since month 5, of which £675k is as a direct result of the decision to capitalise eligible expenditure and fund from capital receipts under the flexible use of capital receipts directive.
  - b) A forecast deficit of £5.91m that is directly associated with the extraordinary financial pressures attached to COVID-19 and where it is assumed that Welsh Government will continue to fund all associated and eligible income losses and cost pressures. This is a marginal improvement of £282k from the position forecast at month 5.

- 2.2 That Cabinet recognises that since the budget forecasts have been produced for month 7 that Welsh Government has notified the Authority that a further sum of £1.78m will be made available to the Authority to cover income losses for quarter 2 of the financial year, and that will in turn reduce the £5.91m COVID related forecast deficit to £4.13m.
- 2.3 That Cabinet continue to make strong representations to Welsh Government to confirm full reimbursement of the £4.13m COVID related income losses and cost pressures as soon as possible and to eliminate financial risk going into the financial year-end.
- 2.4 That Cabinet notes that the £518k non-COVID related deficit will be managed through cost reduction and in taking immediate steps to curtail non-essential expenditure, recognising the risk that targeted and planned cost reductions will be challenging in the current operating environment and given that the Council will as always look to minimise impact on service delivery.
- 2.5 In taking the approach set out above, Cabinet recognises the extraordinary nature of the current year and accepts that significant services pressures will need to be incorporated into the ongoing budget setting process for financial year 2021/22 unless otherwise mitigated.
- 2.6 Cabinet notes the extent of forecast movements in Schools reserve usage contained in *appendix 1*.
- 2.7 Cabinet considers the forecast capital outturn spend of £25.3m alongside significant slippage of £37.4m, and the presumptions made around the financing consequences, as outlined in *appendix 1*.
- 2.8 Cabinet recognises that the forecast will have to be reconsidered in the event that Welsh Government falls short of expectation in fully compensating the Council for COVID related costs and income losses.

# 3. KEY ISSUES:

- 3.1 Since entering 2020 the Council has faced significant and unprecedented challenges, notably the flood response and recovery resulting from Storms Ciara and Dennis in February 2020 and the subsequent COVID-19 pandemic and the impact of the lockdown restrictions that were put into effect on 23<sup>rd</sup> March 2020.
- 3.2 Each of these draws significantly on the Council's resources, both in terms capacity and finances and continues to place an unprecedented strain on the Council. This is exhibited below in *Table 1* and *Table 2* demonstrating an overspend forecast at year end of £6.43m.
- 3.3 This forecast comprises forecast COVID-19 income losses of £4.41m and additional costs of £1.49m alongside non-COVID-19 pressures of £518k. Non-COVID-19 pressures have in part resulted from the implementation of budget savings proposals for 20/21 being delayed.

- 3.4 It is important to note that forecast overspend of £6.43m presents a worst case scenario in that it does not take into account any of the further Welsh Government funding anticipated to meet the additional costs of the COVID-19 emergency response or further reimbursement of income losses that have equally resulted.
- 3.5 Since the budget forecasts have been produced for month 7 Welsh Government has notified the Authority that a further sum of £1.78m will be made available to the Authority to cover income losses for quarter 2 of the financial year, and that will in turn reduce the £5.9m forecast deficit to £4.13m.
- 3.6 The Council is calling for Welsh Government to reimburse all further COVID-19 related costs and income losses. As the financial year has progressed the Council is more optimistic than was the case at the first monitoring period at month 2 and since Welsh Government announced significant further funding for local authorities in August to supplement funding that had already been provided to assist with meeting income losses and additional costs brought about by the pandemic.
- 3.7 The Council tactically generated headroom of £1.8m in its Council Fund balance as part of the outturn strategy for 2019/20. Whilst this remains to assist with any under recovery in funding from Welsh Government, the increased comfort around Welsh Government funding means that this provides the Council with the flexibility to reserve this sum to respond to the financial pressures over the medium term.
- 3.8 The immediate focus for the Council whilst it awaits confirmation of full compensating funding from Welsh Government is to manage the non-COVID-19 pressures of £518k. Following the Cabinet decision at month 5, the month 7 forecast now includes the capitalisation of an additional £675k of identified eligible expenditure to be funded from capital receipts under the flexible use of capital receipts directive.
- 3.9 The remaining forecast deficit of £518k is required to be managed through cost reduction and in taking immediate steps to curtail non-essential expenditure, recognising the risk that targeted and planned cost reductions will be challenging in the current operating environment and given that the Council will as always look to minimise impact on service delivery.

# 3.10 Overall Revenue Position

Table 1: Council Fund 2020/21 Outturn Forecast Summary Statement at Month 7

Service Area	Original Budget 2020/21	Budget Adjustm ents Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	(Under) / Over Spend @ M5	Variance from M5 to M7
	'000's	'000's	'000's	'000's	'000's	'000's	'000's
Social Care, Health & Safeguarding	50,685	(170)	50,515	52,222	1,707	1,448	259
Children & Young People	55,539	514	56,053	56,178	125	19	106

Service Area	Original Budget 2020/21	Budget Adjustm ents Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
Enterprise	24,132	(1,511)	22,621	27,238	4,617	5,113	(496)
<b>Chief Executives Unit</b>	4,745	4	4,749	4,811	62	144	(82)
Resources	7,746	30	7,776	7,969	193	694	(501)
Corporate Costs & Levies	22,743	229	22,972	23,014	42	66	(24)
Net Cost of Services	165,590	(904)	164,686	171,432	6,746	7,484	(738)
Appropriations	4,857	1,163	6,020	5,857	(163)	(83)	(80)
Expenditure to be Financed	170,447	259	170,706	177,289	6,583	7,401	(818)
Financing	(170,447)	(259)	(170,706)	(170,863)	(157)	20	(177)
Net General Fund (Surplus) / Deficit	0	0	0	6,426	6,426	7,421	(995)

Table 2: Council Fund 2020/21 Outturn Forecast Detailed Statement at Month 7

Service Area	Original Budget 2020/21	Budget Adjustm ents Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
	'000's	'000's	'000's	'000's	'000's	'000's	'000's
Adult Services	7,877	(55)	7,822	8,002	180	156	24
Children Services	14,428	(63)	14,365	15,825	1,460	1,459	1
Community Care	24,434	30	24,464	24,460	(4)	(209)	205
Commissioning	1,483	(65)	1,418	1,315	(103)	(63)	(40)
Partnerships	436	0	436	436	0	0	(0)
<b>Public Protection</b>	1,481	(14)	1,467	1,645	178	109	69
Resources & Performance	546	(3)	543	539	(4)	(5)	1
Social Care, Health & Safeguarding	50,685	(170)	50,515	52,222	1,707	1,448	259
Individual Schools Budget	47,420	(356)	47,064	46,748	(316)	(264)	(52)
Resources	1,234	(9)	1,225	1,239	14	22	(8)
Standards	6,885	879	7,764	8,191	427	261	166
Children & Young People	55,539	514	56,053	56,178	125	19	106

Service Area	Original Budget 2020/21	Budget Adjustm ents Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
Business Growth and Enterprise	2,468	(168)	2,300	2,250	(50)	29	(79)
Facilities & Fleet Management	5,665	(1,266)	4,399	5,621	1,222	1,097	125
Neighbourhood Services	10,483	(26)	10,457	11,240	783	1,153	(370)
Planning, Housing, Highways Development & Flooding	1,951	(133)	1,818	2,811	993	1,067	(74)
Countryside & Culture (MonLife)	1,348	(8)	1,340	1,422	82	40	42
Finance & Business Development (MonLife)	1,507	116	1,623	1,516	(107)	(150)	43
Leisure, Youth & Outdoor Adventure (MonLife)	710	(26)	684	2,378	1,694	1,877	(183)
Enterprise	24,132	(1,511)	22,621	27,238	4,617	5,113	(496)
Legal & Land Charges	839	(6)	833	873	40	92	(52)
Governance, Democracy & Support	3,906	10	3,916	3,938	22	52	(30)
Chief Executives Unit	4,745	4	4,749	4,811	62	144	(82)
Finance	2,597	(63)	2,534	2,707	173	189	(16)
Information, Communication Technology	2,803	135	2,938	2,507	(431)	(128)	(303)
People	1,725	50	1,775	1,707	(68)	6	(74)
Future Monmouthshire	(46)	(25)	(71)	11	82	112	(30)
Commercial & Corporate Landlord	667	(67)	600	1,037	437	515	(78)
Resources	7,746	30	7,776	7,969	193	694	(501)
Precepts & Levies	20,379	1	20,380	20,382	2	2	(0)
Coroner's	117	0	117	140	23	23	(0)
Archives	182	0	182	182	0	0	(0)
Corporate Management	293	0	293	101	(192)	(114)	(78)

Service Area	Original Budget 2020/21	Budget Adjustm ents Months 1-7	Revised Annual Budget	Forecast Outturn	Forecast (Under) / Over Spend @ M7	Forecast (Under) / Over Spend @ M5	Variance from M5 to M7
Non Distributed Costs (NDC)	492	0	492	707	215	108	107
Strategic Initiatives	(167)	228	61	0	(61)	0	(61)
Insurance	1,447	0	1,447	1,502	55	46	9
Corporate Costs & Levies	22,743	229	22,972	23,014	42	66	(24)
Net Cost of Services	165,590	(904)	164,686	171,432	6,746	7,484	(738)
Fixed Asset Disposal Costs	20	45	65	71	6	25	(19)
Interest & Investment Income	(252)	0	(252)	(90)	162	181	(19)
Interest Payable & Similar Charges	4,020	27	4,047	3,817	(230)	(164)	(66)
Charges Required under Regulation	6,251	(108)	6,143	6,061	(82)	(113)	31
Other Investment Income	(1,153)	1,153	0	(14)	(14)	(12)	(2)
Borrowing Cost Recoupment	(3,425)	50	(3,375)	(3,380)	(5)	(0)	(5)
Contributions to Reserves	143	0	143	143	0	0	0
Contributions from reserves	(747)	(4)	(751)	(751)	0	0	0
Appropriations	4,857	1,163	6,020	5,857	(163)	(83)	(80)
Expenditure to be Financed	170,447	259	170,706	177,289	6,583	7,401	(818)
General Government Grants	(64,823)	0	(64,823)	(64,823)	0	0	0
Non Domestic Rates	(32,937)	0	(32,937)	(32,937)	0	0	0
Council tax	(79,572)	(259)	(79,831)	(80,216)	(385)	(305)	(80)
Council Tax Benefit Support	6,885	0	6,885	7,113	228	324	(96)
Financing	(170,447)	(259)	(170,706)	(170,863)	(157)	20	(177)
Net General Fund (Surplus) / Deficit	0	0	0	6,426	6,426	7,421	(995)

- 3.11 As the Council continues to transition from the response phase of the pandemic it is important that Cabinet is kept informed as impacts are being assessed.
- 3.12 Putting the Council's finances into context, pre COVID-19 pandemic, the Council had:

- Brought forward budget savings proposals for 2020/21 of £8.5m to manage budget pressures of £9.5m and alongside a disappointing Welsh Government settlement where the extent of pressures on services were not recognised;
- Benefitted from a significant one-off VAT receipt and flexible use of capital receipts to arrest a £3.76m net over spend against services in 2019/20; and
- Finalised its draft accounts for 19/20 with useable capital receipts of only £3.2m, a Council Fund balance of £8.5m and useable earmarked reserves of £6.4m (of which there is planned use that will reduce earmarked reserves to £5.5m at the end of 2020/21).
- 3.13 The Council was already facing financial challenges pre-COVID-19. The pandemic has accentuated the challenge:
  - Services and existing capacity has been redirected and redeployed to ensure that the Council met its core purpose of protecting life. This has seen additional unbudgeted costs being incurred.
  - Many income generating services have had to stop in order to comply with UK and Welsh Government guidance. The income loss and shortfall is significant and ongoing.
  - There is delay in the implementation of some budget savings proposals for 2020/21 as a result of staff resources being diverted to respond to the pandemic.
- 3.14 This report provides a 'point in time' assessment and forecast for 2020/21. The revenue and capital annual forecast at month 7 is shown in *appendix 1*. The forecasts have been prepared on assumptions that remain uncertain. The forecasts have been supplemented by an analysis of pressures including those that are thought without suitable mitigation to impact on 2021/22. This is shown in *appendix 2* and will inform the budget setting process for 2021/22.
- 3.15 The table below provides a high level analysis of how the £6.43m reasonable worst case forecast outturn is broken down. This shows that whilst there are significant in-year pressures resulting from the COVID-19 pandemic there is also a set of significant in-year pressures that are unrelated or that result from a delay in budget savings proposals being implemented.

	Overall M7 Forecast	Variance to M5	M7 Due to Covid 19 Expendi ture Increase	Variance to M5	M7 Due to Covid 19 Income Loss	Variance to M5	M7 Due to Non Covid 19	Variance to M5
Social Care, Health & Safeguarding	1,706	259	0	0	177	9	1,529	250

Children & Young People	125	106	(50)	(53)	70	0	100	159
Enterprise	4,617	(499)	964	(70)	3,602	11	51	(440)
Chief Executives Unit	61	(84)	29	(2)	50	(13)	(18)	(69)
Resources	192	(499)	320	34	512	(103)	(640)	(430)
Corporate Costs & Levies	44	(23)	0	0	0	0	44	(23)
Appropriations	(163)	(80)	0	0	0	0	(163)	(80)
Financing	(156)	(175)	229	229	0	(324)	(385)	(80)
Total	6,426	(995)	1,492	138	4,411	(420)	518	(713)

- 3.16 The principal in-year non Covid-19 pressures are:
  - A significant pressure within Children's Services relating to a continued increase in the number of looked after children (LAC) cases carrying over from 2019/20 and after the budget was approved.
  - The 2.75% pay award being much higher than the original 1% budget assumption built into the budget and where it had been expected that Welsh Government funding would be forthcoming.
  - Pressures remaining within the Passenger Transport Unit (PTU) and that continue to be worked on as part of the PTU review and where implementation has been impacted by the pandemic.
  - Pressures in waste & recycling as a result of delays in the rollout of waste reconfiguration and changes.
  - Income pressures relating to Civil parking enforcement where savings targets cannot be met.
  - A shortfall against additional commercial income targets as a consequence of the impact of COVID-19 and the current level of market and economic uncertainty which may not be funded by Welsh Government.
  - As result of the late receipt of the final settlement from Welsh Government and the disappointment of there being no funding floor introduced, the remaining efficiency savings that were left to be identified during the financial year.
- 3.17 As the financial year has progressed significant forecast budget savings have been identified and added to the budget forecast to mitigate some of those pressures outlined above. *Appendix 2* provides an analysis of both the significant forecast pressures and savings, the assumptions upon which they are based as well as the risks and sensitivities that apply.

- 3.18 It is important to note that the majority of the savings identified during year to assist the inyear budget recovery are one-off savings and will not bring any further benefit to future year's budgets. Conversely, the majority of those pressures highlighted above are recurrent pressures and will need to be considered as part of the wider budget process for 2021/22 and beyond.
- 3.19 The key risk and uncertainty continues to be the amount of compensatory Welsh Government funding that the Council will receive. Announcements by both Welsh Government and UK Government have been made and have confirmed levels of commitment to support local authorities.
- 3.20 We are grateful to Welsh Government for the funding that has been provided to Welsh Councils to cover costs to date and that we anticipate could potentially meet the income shortfalls forecast for the remainder of the year.
- 3.21 However, we urge Welsh Government to confirm full reimbursement of the £4.13m COVID related income losses and cost pressures as soon as possible and to eliminate financial risk going into the financial year-end.
- 3.22 Beyond Welsh Government funding of in year pressures, assessment will also need to be undertaken of reserve balances and available capital receipts. Clearly this will require a review of the Council's existing reserve strategy and regard will not only need to be given to the current year situation but also to the medium and long term. Reserve balances are finite and act as only a limited buffer to fund one-off costs.

# 4. OPTIONS APPRAISAL

- 4.1 This report provides an update on the current financial situation and the challenges facing the Council now and over the medium term. It has been prepared at a time of great uncertainty as the Council still transitions from the emergency response phase of the COVID-19 pandemic towards a period of recovery.
- 4.2 The outturn forecast that has been prepared for consideration is predicated on assumptions that have been independently assessed by budget holders and subsequently reviewed as part of the budget monitoring process. These assumptions don't look to represent a policy position that Cabinet is looking to take on when services are re-opening. Rather they represent a reasoned assessment of the impact on services in year based on known information, anticipated future changes and estimates.
- 4.3 Appendix 2 provides an analysis of the significant forecast pressures and summarises the assumptions upon which they are based as well as the risks and sensitivities that apply. This has been produced to aid understanding of the forecast and assumptions upon which it has been based.
- 4.4 By far the greatest uncertainty that exists is the level of Welsh Government funding to be received to offset additional costs incurred in responding to the COVID-19 emergency response and the significant income losses that have resulted where services have ceased as a result of the lockdown restrictions in place. However, this risk has diminished

as a result of funding received to date and the significant amount of further funding still available to local authorities in Wales via Welsh Government's COVID Hardship Fund.

4.5 Options will be considered when determining the appropriate response to addressing the budget shortfalls contained in the report as we move throughout the year.

# 5. EVALUATION CRITERIA

- 5.1 This forecast outturn report represents an assessment of the forecast for the 2020/21 financial year based on seven months of data. More so than ever the combination of the impact of the COVID-19 pandemic and the fact that it is only part way through the financial year, and combined with the uncertainties on the level of Welsh Government funding support, means that a level of risk uncertainty should be attributed to the forecast.
- There is an increasing level of comfort that Welsh Government funding will meet additional costs and losses of income brought about by the response to and the impact of the pandemic. However, this continues to represent a risk that will only be mitigated by monthly and quarterly submissions to Welsh Government being agreed. And furthermore and beyond those impacts resulting from COVID-19 there exists a number of significant cost pressures that would need to be managed regardless.
- 5.3 The Council has recently maintained formal reporting to Cabinet at month 2 (period 1), month 5 (period 2) and outturn, with more frequent budget monitoring information being undertaken at a departmental level and reported to management and the Strategic Leadership Team. Only where circumstances necessitate it is more frequent formal reporting to Cabinet required.
- As a result of the significant financial challenges facing the Council there will be a more frequent reporting of the in-year revenue and capital outturn forecast. Formal reporting will take place at months 2, 5, 7, 9 and outturn. There will be no formal reporting of the month 11 outturn forecast as the financial year-end will have already taken place by the time the report has been prepared.
- 5.5 The update of the Medium Term Financial Plan (MTFP) and the development of the budget proposals for 2021/22 and the medium term will again be challenging. Welsh Government has now confirmed that local authorities provisional funding settlement will be announced on the 22<sup>nd</sup> December 2020 with the final settlement being announced on 2<sup>nd</sup> March 2021. As a result of the late notification of funding draft budget proposals for 2021/22 will now not be released for consultation purposes until Cabinet has considered them at its meeting on the 20<sup>th</sup> January 2021.
- 5.6 There is also further uncertainty given that the UK Government has only undertaken a one-year Comprehensive Spending Review which consequently does not enable Welsh Government to provide any additional certainty around indicative budget settlements for Welsh local authorities in future years.

# 6. REASONS:

6.1 To ensure that the gravity of the financial challenges facing the Council are understood and that reasonable actions are being taken to safeguard the ongoing financial sustainability of the Council.

6.2 To provide a timely update on the current financial circumstances and challenges resulting from the COVID-19 pandemic and that will in turn lead to the Council needing to plan and plot a revised course to ensure it remains financially sustainable into the future.

# 7. RESOURCE IMPLICATIONS:

- 7.1 The resource implications of the current in-year forecast outturn are contained in this report and the attached appendices. At its worst the forecast outturn exhibits an over spend of £6.43m. However, Welsh Government funding will mitigate part of this though it remains unclear as to how far that will extend though levels of confidence have increased.
- 7.2 The financial challenges facing the Council and resulting from the COVID-19 pandemic are significant in the current year and over the next 4 years of the MTFP. Not just for this Council but all councils across Wales and the UK. The Council is having to incur significant costs in its response effort and this will continue as it transitions towards recovery. Furthermore and resulting from the restrictions that UK Government and Welsh Government have had to put in place to contain the spread of the virus we are suffering significant shortfalls in our income levels. Some of these will return more quickly than others as services are able to be safely turned back on.
- 7.3 In terms of how the Council will respond to the challenges faced in the current year and over the medium term this will very much depend on the level of compensating funding received from Welsh Government and the flexibilities afforded to Welsh local authorities to spread the impact over more than one financial year. We are grateful to Welsh Government for the funding that has been provided to Welsh Councils to cover costs to date and that we anticipate could potentially meet the income shortfalls forecast for the remainder of the year.
- 7.4 The Council is working on the basis that it will be fully funded by Welsh Government. However, there is clearly a risk that this will not happen and beyond this there are £518k of non COVID-19 pressures to be managed. Options to mitigate these risks are limited with recourse to draw on the Council Fund, specific earmarked reserves and useable capital receipts. However each of these are at historically low levels and only just above prudent minimum levels.
- 7.5 The more immediate steps have been to curtail non-essential expenditure. Going forward more targeted and planned cost reductions will be challenging and the Council will as always look to minimise impact on service delivery. Though this cannot be guaranteed and is expected if Welsh Government funding falls short of expectations.
- 7.6 There are resultant consequences for the MTFP and the budget process for 2021/22 and these will be developed in parallel in the coming months and to feed into the normal budget cycle and process.
- 8. EQUALITY AND FUTURE GENERATIONS EVALUATION (INCLUDES SOCIAL JUSTICE, SAFEGUARDING AND CORPORATE PARENTING):

- 8.1 This report provides Members with information on the revenue and capital outturn position of the Authority and carries no decisions. There are therefore no equality of future generations' implications directly arising from this report.
- 8.2 Any such impacts will be fully considered subsequently when Council receives the budget recovery plan and revised budget proposals.

# 9. CONSULTEES:

Senior Leadership Team Cabinet

# 10. BACKGROUND PAPERS:

**Appendix 1** – Revenue and capital forecast Outturn report – month 7

Appendix 2 - Pressure analysis - assumptions, sensitivities and risks

**Appendix 3** – Select Committee summary

11. AUTHOR: Peter Davies, Chief Officer for Resources

# 12. CONTACT DETAILS:

**Tel:** 01633 644294 / 07398 954828

**E-mail:** <u>peterdavies@monmouthshire.gov.uk</u>

# Public Document Pack Agenda Item 6

# Monmouthshire Select Committee Minutes

# Meeting of Adults Select Committee held at Remote Microsoft Teams Meeting on Tuesday, 20th October, 2020 at 10.30 am

### **Councillors Present**

County Councillor S. Howarth (Chairman)

County Councillors: S. Howarth, L.Brown, R. Edwards, M.Groucutt, R. Harris, P.Pavia, M. Powell and S. Woodhouse

Also in attendance: County Councillors R.J.W. Greenland and S. Jones

T. Crowhurst C. Bowie:

**APOLOGIES:** None

### Officers in Attendance

Hazel Ilett, Scrutiny Manager
Robert McGowan, Policy and Scrutiny Officer
Louise Corbett, Strategy & Policy Officer Affordable Housing
Ian Bakewell, Housing & Regeneration Manager
Stephen Griffiths, Strategy & Policy Officer
Jane Oates, Housing Options Officer
Lyn Webber, Flexible Funding Strategic Manager

# 1. <u>Declarations of Interest.</u>

There were no declarations of interest.

# 2. Public Open Forum.

No members of the public were present.

# 3. <u>Homesearch Allocations Review and Policy amendments - To review the allocations Policy.</u>

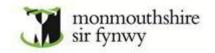
Officers Louise Corbett presented the report and answered the Members' questions, with additional responses from Ian Bakewell and Cabinet Member Bob Greenland.

# Challenge:

There's no mention of prisoners – are they long-term or short-term, do we think of accommodation for them?

Being in prison doesn't give someone a local connection. Once they are out, they are asked to go back to the area in which they lived previously. Therefore, it isn't something that needs to be stated specifically in the policy, as they wouldn't meet the criteria.

With a mobile app, whom do applicants go to if they don't have the right technology or signal? That is a valid point. We are aware that there are older or vulnerable people on the waiting list who perhaps aren't able to self-serve or do everything digitally. Therefore, nothing has changed in relation to the team being available. We still have the phone number and officers to facilitate. None of that has ended but the digital side has made us more efficient. The public can still get Homesearch support from the Hubs and the Options Team.



It is good to have flexibility, as Covid will create more challenges.

The key aim of the review was to build flexibility into the policy, and that it was robust and would respond to challenges. We feel that with the proposed amendments we are covered well in these regards.

Has an Equality Impact Assessment been carried out on the whole policy? What about older people who will not be given a mortgage, as they might not have the years in which to pay it back?

One was done, and it should be attached to the reports pack online. When it came to looking at capital assets and figures, such as £45,000 per annum for someone to have sufficient means to secure their own accommodation, we looked at a Monmouthshire average for property and rental prices, rather than area-by-area. This is because part of the aim is to simplify the process – we didn't want to be drawn into the differences by individual town. The data led us to propose a sum that is reasonable for someone to be expected to solve their own housing issue, especially as purchasing might not be the right avenue, but the private renters' sector could be. However, the difficulty of purchasing a property outright for older people, given the time required to pay off a mortgage, is noted.

What are the implications of the point scoring system?

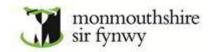
It is a needs-based system. If someone were fit and healthy, and had capital assets, we would say that they have sufficient financial resources, and they would be placed in the lowest band (5). But if someone has a welfare need or a medical issue, the flexibility built into the policy now allows a little discretion whereby those cases can be considered, taking into account the person's capital assets, with the medical issue giving them a higher banding. Other considerations included in the process would be their age, where they are living, etc.

Do the proposals link with those for Future Wales, the national plan for 2040? This says there should be 45% social housing, but in recent years we have only built 18-19%.

Councillor Greenland: We are in the middle of the process of formulating a new Local Development Plan now, which is the means by which new housing is delivered. Unfortunately, our plans have been much delayed by the pandemic. The problem we always have in Monmouthshire is that developers want to build large, 4-bedroom houses. We have to build in policies in the future that give us much more control over what is built. We have a problem in meeting the Welsh Government's 45-55 split, because it is impossible to get a commercial developer to deliver that level of social housing. The level we have built is indeed disappointing – we had ideas of getting to 30% social housing. When a developer looks at a site, they will then negotiate with a local authority, and say they can't build a certain amount. The site then either stays vacant or we negotiate whatever we can in terms of social housing. That's no longer going to be the case because we have worked with Melin and Monmouthshire Housing, and I'm sure that in the future we will be able to achieve the level of affordable housing needed, particularly concerning land owned by Monmouthshire County Council.

Unfortunately, in considering the LDP and which sites to take forward, preference cannot be given to sites owned by the County Council. Sites have to be considered purely on their individual merits. The situation is therefore a difficult one, and not helped by the fact that in the National Development Framework, Welsh Government believes that housing should be near the Metro and up in the valleys. Nevertheless, in formulating the new LDP Planning officers will certainly look at how we can deliver the level of social housing that we know is needed.

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Has consideration also been given to Care leavers?

Care leavers are awarded High Priority need, and always have been. We have really good links with Social Services, and we are trying to do even more work with them now. As soon as a young person is ready to leave foster care, support is given in terms of their housing, and their having a priority status in order to move on quickly through the system to permanent housing.

Should the policy include medical need, either physical or mental?

Medical need is addressed. We look at people's mental and physical conditions. There is a medical questionnaire to fill out if a person declares a medical condition, and we ask for doctor's information. In cases of a physical disability, an Occupation Therapist will look at the case and make recommendations in terms of housing and the level of need.

It's not clear how the banding process reflects mental and physical needs.

It will depend on the level of their need. When someone applies, they will be asked if they have a physical disability or issue, and we will ask for information from doctors or anyone supporting them in that regard. Based on the combined information, an assessment is made as to whether the person is high, medium or low need, as medical need will only be taken into consideration if their current living conditions are unsuitable or making that medical need worse. If where they currently live is suitable for their medical need then they will receive a low banding, but if they need to be rehoused on medical grounds, then whether they are low, medium or high will depend on the severity of their condition. But that is determined on a case-by-case basis.

Is there a right to appeal on decisions?

Yes, any element of the decision process is open to review, so the person would simply need to contact the team.

Could the point about prisoners be clarified, regarding residents of Monmouthshire who have been incarcerated outside the county?

If a Monmouthshire resident were in prison outside the county it wouldn't entitle them to any housing status in the local authority where they were imprisoned – they would be referred back to Monmouthshire. We have local connection criteria, with 5 years of residence being the standard that we look at, but there is discretion e.g. if someone applied after a long time in prison, we would look at their address history prior to going in.

What should someone do in the situation of the person at the bottom of the list?

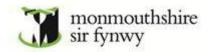
It is very difficult when developing a policy and procedure to get every circumstance correct. There is flexibility in the policy to give discretion as and when it is needed. We have responded to the query regarding the individual, and the policy will support them. As the policy moves along we can look at particular cases, and make changes where we can. The team would welcome liaising with Tony Crowhurst about any aspect of the policy, on an ongoing basis as a Critical Friend.

# **Chair's Summary:**

The officers have agreed to check the banding process in relation to mental and physical needs and provide clarification in the final policy as needed, and check if the point relating to family members living in the community for 5 years needs to be clarified on p13 of the Appendix.

Councillor Harris suggested that perhaps we should be stronger in dealing with developers when they refuse to include the level of social housing that we require, but noted that the developers have a strong hand, and therefore backing should be sought from Welsh Government. Councillor Edwards observed, regarding the revision of the LDP and consideration

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of elderly residents, that the county doesn't build enough bungalows and housing of a size that can accommodate a wheelchair, or a second bedroom for a carer, should one need to stay with the resident.

Tony Crowhurst queried the point about disabled people applying for private rental accommodation, noting that this has been a problem for many years. He described the case of an individual who has been sofa surfing for 18 months who has had an assessment done that supports her disability claim, yet remains at the bottom of the list. She lives in Caldicot but the closest place that could be found that suits her needs is in the Forest of Dean, 45 minutes from her circle of support. He questioned the concept of making an average across Monmouthshire, given its variety, rather than focusing on individual circumstances, and asked where in the document the Points system is explained. Councillor Greenland stated that he will take up Mr Crowhurst's comments with officers.

The policy has been very helpful for Councillors to explain to residents the reasons behind applicants being given the properties they have. We aren't going to please everyone but we are making good progress, and hopefully we can get as close as possible. The committee is happy for the recommendations to go to Cabinet.

# 4. Homeless Briefing Report and Emerging Proposals for Future Delivery of Homelessness.

Officer Ian Bakewell delivered the report. Cabinet Member Bob Greenland added the following comments:

The amount of work performed by the team is enormous and their commitment to homelessness is unwavering. Officer Bakewell has given Councillor Jones and me regular updates, which we have passed on to Cabinet, and he has attended informal Cabinet meetings. The situation has been worsened by the pandemic. Early on, Minister Julie James gave money, for which we are very grateful, for taking people off the streets. As infection rates grew in the spring, people who had been sofa surfing presented as homeless overnight, as they could no longer stay where they were. We anticipate big problems this autumn and winter. There are no easy answers, as the Council currently has huge draws on its limited resources. We do recognise as a priority the issues faced by this area of council work, in particular. We will do everything we can to achieve what is needed.

Officer Bakewell answered the Members' questions, with additional comments from Lyn Webber:

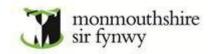
# Challenge:

What is the approximate cost for a pod?

They cannot be bought outright – there's a rental charge of around £120-150 a month. They are delivered on the back of a lorry, and are fairly easy to install. We have always balked at their use, and we don't really have anywhere suitable for them. Their use would be a last resort, as an interim measure to empty Monmouth market hall and provide accommodation until something suitable was found.

Is there anything that can be done to persuade banks and building societies to be more lenient for those hit by the pandemic now, so that they don't become homeless?

This is an area in which we need to invest. If people come through with those circumstances, then we need to do everything we can to support them; part of that would be to engage with



banks and building societies, and support the people with their potential debts. There are a few schemes to note coming out of Welsh Government, though they will be loans with a 1% interest rate. Another dimension of that is the Council's housing support arrangements: they will work very closely with people in those circumstances as well.

Because of the new guidance that has come from Welsh Government, at the start of the pandemic the teams realigned services to support those in temporary accommodation. We have had support from Monmouthshire Housing and worked to ensure that those in temporary accommodation are supported where appropriate. Realigning the services has been stressful given the existing caseloads, but the teams have done very well. We hope to make that situation a permanent one. It is difficult because we have to comply with the terms and conditions of the Housing Support grant, in which there is a requirement on us to do preventative work, supporting domestic violence and abuse victims, older people, etc. It is a fine balancing act.

What support do you get from the Gwent Drug and Alcohol Service? Or from the Health Board? Have grants from the Police and Crime Commissioner been explored?

At the beginning of Covid, our arrangements with GDAS were probably not as they should be. We have been working closely with them around their existing provision, but that doesn't have capacity for the number of people that we now know need support. But we have secured funding from Welsh Government until April for a dedicated GDAS worker who will focus on our B&Bs and temporary accommodation. Other authorities are having similar problems. The conversation has started about a Gwent project – the need for it is well understood.

Because of the change in Welsh Government policy, do they not want night shelters or is it that they are no longer needed?

We want to end night shelters, as they aren't appropriate accommodation. Welsh Government is certainly against them now, though they are also against pods. They have said again today that they will not support any night shelters, as they cannot be COVID safe. However, if the situation were to ever demand the use of pods they would consider them. The policy change seems to be here to stay, with Welsh Government moving away from intentional homelessness – anyone needing accommodation will have to be provided with some. Everyone supports this but the resources need to be there.

Last winter, some local churches provided emergency accommodation – are there any agencies at this time that can offer assistance?

As a council, we cannot actively use churches, though they are able to provide accommodation independently. The Covid risk assessments that churches need to follow would not allow that going into this winter. There might need to be relaxations in the rules going forward.

How does washing clothes etc. work with pods?

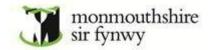
There is an example in Newport in which I believe one pod is set up as a separate utility pod.

Is GDAS able to undertake tests for Hep C, for example?

GDAS is able to undertake Blood Borne Viruses (BBV) tests that would cover HepC. They are also undertaking Harm Reduction Work with clients where needed. We haven't been informed that these tests are not able to be completed during the COVID period. ABUHB sits on the Area Planning Board and their respective Commissioning Board.

Are BBV nurses able to support GDAS in their commissioned work on the frontline or have they/are they being drawn elsewhere because of COVID pressures?

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MCC's GDAS Phase 2 Assertive Outreach Worker started 3 weeks ago and BBV testing is one of the first services she has offered service users.

# **Chair's Summary:**

Councillor Edwards wondered if static caravans might be better and more cost-effective than B&Bs or pods. She expressed concern that more homes will be repossessed due to redundancies, and noted that there is a subtle distinction between homelessness and rough sleeping – some of the latter might not want to go into permanent accommodation but would welcome the help in winter.

The Members expressed their appreciation for the team's continuing hard work. The Committee agreed the recommendations.

# 5. To confirm the minutes of the previous meeting (to follow).

The minutes of the previous meeting held on 29<sup>th</sup> September 2020 were confirmed and signed as an accurate record, with the following amendment:

Under Item 5, Councillor Brown proposed that when housing is planned, density of the living arrangements needs to be strongly considered on a public health basis (to prevent the spreading of pandemics and expressed concern about the density proposed in urban areas for future housing in the draft NDF).

# 6. Adults Select Committee Forward Work Programme.

The Gypsy & Travellers Assessment should be included in the December meeting. The Homelessness report from today's meeting will also go to Children and Young People Select committee. Budget Recovery scrutiny will take place after Christmas. We will seek an update from the Health Board regarding substance misuse, as well as a report on support for sufferers of dementia, and their carers.

# 7. Council and Cabinet Forward Work Planner.

# 8. Next Meeting: Tuesday 15th December 2020 at 10.30am.

The meeting ended at 12.25 pm

Adults Select Committee								
Meeting Date	Subject	Purpose of Scrutiny	Responsibility	Type of Scrutiny				
26 <sup>th</sup> January 2021	Budget Monitoring	Scrutiny of the budget monitoring capital and revenue position at Month 7, setting the context for scrutiny of budget proposals.	Peter Davies	Budget monitoring				
	Budget Scrutiny	Pre-decision scrutiny of the Council's budget proposals.	Peter Davies	Pre-decision Scrutiny				
16 <sup>th</sup> March 2021	To be confirmed							

# **Future Agreed Work Programme Items: Dates to be determined**

- ✓ Mental Health Services ~ Jointly with Children and Young People's Select Committee (ABUHB and Eve Parkinson)
- ✓ Community Development and Well-being ~ results of most significant change ~ possible workshop
- ✓ Market place for social care ~ better understanding of services, play space community staff, integrated workspace, hub services, Turning the world upside down. Housing element.
- ✓ Performance reporting (normal plus other things Homefirst)
- ✓ Annual Complaints Report for Social Services
- √ Housing register allocations policy ~ Nov/December
- ✓ Housing Support Grant ~ replaces the supporting people grant (children and communities grant ~ Sharran Lloyd) ~ how is the money used (homeless prevention ~ difficult places) ~ homelessness ~ late autumn (discussion with Sharran Lloyd)

# <u>Joint Scrutiny with Children and Young People's Select Committee:</u>

- ✓ Mental Health Capacity Act and Learning Disabilities ~ linked to implications of the DOLS (Deprivation Liberty Safeguards) Grant
- ✓ Adults Carers Strategy and Children and Young People's Carers Strategy.

# **Monmouthshire's Scrutiny Forward Work Programme 2021**

- ✓ Safeguarding Performance Reporting and Progress of Regional Safeguarding Boards ~ Violence against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015
- ✓ Regional Integrated Autism Service
- Regional partnership boards and integrated care fund transformation funding and impact, risks associated with funding stream

# Agenda Item 8

# Cabinet, Council and Individual Cabinet Member Decisions (ICMD) Forward Plan

Monmouthshire County Council is required to publish a forward plan of all key decisions to be taken. Council and Cabinet items will only be considered for decision if they have been included on the planner no later than the month preceding the meeting, unless the item is considered urgent.

	Committee / Decision Maker	Meeting date / Decision due	Subject	Purpose	Author	Date item added to the planner	Date item originally scheduled for decision
	Council	01/10/23	LDP for Adoption		Mark Hand	23/01/20	
	Council	01/02/23	LDP submission for examination		Mark Hand	23/01/20	
	Council	01/07/22	LDP Deposit Plan endorsement for consultation	Endorsement of Deposit Plan	Mark Hand	23/01/20	
Ф	Cabinet	01/09/21	LDP Preferred Strategy endorsement post consultation		Mark Hand	20/05/20	
63	Cabinet	02/06/21		The purpose of this report is to provide Members with information on the forecast outturn position of the Authority at end of month reporting for 2020/21 financial year	Peter Davies/Jon Davies	02/04/20	
	Cabinet	05/05/21	Active Travel Network Maps		Paul Sullivan	13/11/20	
	Council	01/05/21	LDP Preferred Strategy endorsement for consultation		Mark Hand	21/09/20	
	Cabinet	14/04/21	Welsh Church Fund Working Group meeting	The purpose of this report is to make recommendations to Cabinet on the Schedule of Applications 2020/21 - meeting 9 held on 4th March 2021	Dave Jarrett	02/04/20	

Council Tax Resolution Report Council 11/03/21 Ruth Donovan 02/04/20 Treasury Strategy report 11/03/21 Council Jon Davies 15/12/20 11/03/21 Constitution Review Matt Phillips 14/08/19 Council Play Sufficiency Action Plan 03/03/21 Cabinet Mike Moran 14/10/20 •EAS Business Plan Cabinet 03/03/21 Sharon Randall Smith 21/09/20 Final revenue and capital budget proposals Council Council 03/03/21 Peter Davies 21/09/20 Longterm Homelessness Solutions Cabinet 03/03/21 Deferred from 2/9/20 Mark Hand 07:00 Social Justice Strategy Update 03/03/21 Cath Fallon Cabinet 17/09/20 To clarify how S106 contributions are ICMD 24/02/21 SPG S106 Supplementary Planning Guidance Phil Thomas / Mark Hand 01/05/19 calculated/deferred FROM 13/01/21 Abergavenny CRC (Racecourse Farm) 03/02/21 Mike Moran 14/10/20 Cabinet

Welsh Church Fund Working Group meeting The purpose of this report is to make recommendations Cabinet 03/02/21 to Cabinet on the Schedule of Applications 2020/21 -Dave Jarrett 02/04/20 meeting 8 held on 14th January 2021 Apprenticeship Pay Rates Cabinet 03/02/21 Gareth James 08/01/21 Land at Bencroft Lane, Knollbury 03/02/21 Cabinet Mike Moran 26/08/20 Outdoor Adventure Provision at Gilwern Cabinet 03/02/21 Marie Bartlett 30/11/20 30/11/20 Review of Monmouthshire's Destination Management | Purpose: to approve the revised Destination Cabinet 03/02/21 Matthew Lewis 22/09/20 Plan 2017-2020 Development Plan Page 65 03/02/21 Proposed Disposal of MCC Cottages Nicola Howells 15/12/20 Cabinet Approval on Local Government (Wales) Act 1994 -ICMD 27/01/21 The Local Authorities (Precepts) (Wales) Regulations | Deferred from 13/1 to 27/1 Jon Davies •Draft revenue and capital budget proposals for Cabinet 20/01/21 Peter Davies 21/09/20 consultation Chippenham Mead Play Area, Monmouth 20/01/21 Mike Moran 15/12/20 Cabinet to advise members of play area assessments carried Play Area Assessments and Future Play Area Policy Cabinet 20/01/21 Matthew Lewis 22/09/20 out last year and suggest a rationalisation of provision

	Cabinet	20/01/21	BUS EMERGENCY SCHEME (BES) – REQUEST TO ALL COUNCILS TO SIGN UP TO THE BES2 SCHEME		Roger Hoggins	24/12/20	
	Council	14/01/21	Council Diary 2021/22		Nicola Perry		
-	Council	14/01/21	Council Tax Reduction Scheme		Ruth Donovan	07/04/20	
-	Council	14/01/21	Annual Safeguarding Report		Jane Rodgers	21/09/20	
Page	CMD	13/01/21	Minerals Regional Technical Statement Second Revision (RTS2		Rachel Lewis	17/12/20	
966	ICMD	13/01/21	Museum Service Collection Review	To propose the deaccessioning of and disposal actions for the proposed items in line with Section 4 of the Museums Association Disposal Toolkit	Matthew Lewis/Rachael Rogers	22/09/20	
	ICMD	13/01/21	Minimum Energy Efficiency Standards in the Private Rented Sector		Gareth Walters	15/12/21	
-	CMD	13/01/21	Staffing Changes: Business Support	To seek approval for the voluntary redundancy of the Chief Executive's Personal Assistant, reducing the cost of administrative support arrangements for the senior management team and contribute to budget savings during the 2021-22 financial year./Paul Jordan	Matt Gatehouse	15/12/21	
-	Cabinet	06/01/21		The purpose of this report is to provide Members with information on the forecast outturn position of the Authority at end of month reporting for 2020/21 financial year.	Peter Davies/Jon Davies	02/04/20	
_	Cabinet	06/01/21	RIPA Policy		Matt Phillips	21/10/20	_

Cabinet 06/01/21 Mark Hand 23/06/20 Gypsy Traveller Accommodation Assessment 2020 To approve the review of the Wye Valley AONB ICMD 23/12/20 Wye Valley AONB Management Plan 2020-2025 Management Plan 2020-2025 Deferred awaiting Matthew Lewis 22/09/2020/ new date Welsh Church Fund Working Group meeting The purpose of this report is to make recommendations 16/12/20 to Cabinet on the Schedule of Applications 2020/21 -Cabinet Dave Jarrett 02/04/20 meeting 7 held on 3rd December 2020 Proposal to pause work on a proposed Development Company Cabinet 16/12/20 Deb Hill Howells 21/10/20 Local Housing Market Assessment Update Cabinet 16/12/20 Mark Hand 04/11/20 Growth Options to Cabinet for endorsement for nonstatutory consultation Cabinet 16/12/20 Mark Hand 21/09/20 Review of school places in Caldicot town Cabinet 16/12/20 Matthew Jones 21/10/20 ICMD 09/12/20 Shire Hall/Monmouth Museum Paul Jordan Matthew Lewis deferred from 11/11 To seek Member approval of the Consultation on Local Government (Wales) Act 1994 proposals for consultation purposes IMCD 09/12/20 Jon Davies The Local Authorities (Precepts) (Wales) Regulations regarding payments to precepting authorities during the 2021/22 financial year as required by statute. Council Tax base and associated matters To agree the Council Tax Base figure for submission to the Welsh Government, together with the collection IMCD 09/12/20 02/04/20 Ruth Donovan rate to be applied for 2021/22 and to make other necessary related statutory decisions

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Corporate Joint Committee: Consultation Response' To discuss and endorse a council response to consultation about draft regulations which will create 03/12/20 four regional Corporate Joint Committees. These are a Matt Gatehouse 16/10/20 Council statutory mechanism for regional collaboration by local government. Updated Asset Investment Policy Council 03/12/20 Peter Davies 21/09/20 Statutory Director of Social Services annual report 03/12/20 Council Julie Boothroyd 14/08/20 InFuSe Cabinet 02/12/20 Cath Fallon 10/11/20 Clydach Ironworks Enhancement Scheme Revision/S106 Funding, Cae Meldon Cabinet 02/12/20 Matthew Lewis 22/09/20 60 ICMD 25/11/20 Homesearch Allocations Policy and Amendments INCLUDED ON 11/11 AGENDA Louise Corbett 22/10/20 WELSH LANGUAGE COMMISSIONER'S ICMD 11/11/20 Matt Gatehouse MONITORING WORK 2019-20 LDP Annual Monitoring Report/ and Annual Performance Report for Planning Service ICMD 11/11/20 Rachel Lewis/Phil Thomas 19/10/20 Housing Register Review ICMD 11/11/20 Mark Hand 23/06/20 Outdoor Adventure Service 04/11/20 Marie Bartlett/lan Saunders 13/10/20 Cabinet

Cabinet 04/11/20 Ombudsman's annual letter to inform understanding of Matt Gatehouse 09/09/20 the council's performance in handling complaints Welsh Church Fund working group The purpose of this report is to make recommendations Cabinet 04/11/20 to Cabinet on the Schedule of Applications 2020/21 -Dave Jarrett 02/04/20 meeting 4 held on 22nd October 2020 Three Fields Site Magor – Lease Arrangements 04/11/20 Cabinet Mike Moran 14/10/20 Coronavirus Strategic Aims: Progress and Next Steps To provide an overview of progress against the Cabinet 04/11/20 strategic aims set by Cabinet in July, and communicate Matt Gatehouse 26/08/20 an updated version of the plan on a page Cabinet 04/11/20 Section 106 Funding – The Hill, Abergavenny Mike Moran 20/02/19 Page Corporate Plan Annual Report 2019/20 69 22/10/20 Richard Jones 25/08/20 Council MCC Audited Accounts (formal approval) To notify Council of completed Audit process and Council 22/10/20 Peter Davies/Jon Davies 02/04/20 resultant accounts - To go to Audit Committee ISA 260 report - MCC Accounts - attachment above 22/10/20 Deferred from september Peter Davies/Jon Davies 02/04/20 Council Future Data Hall and Data Hosting Arrangements 22/10/20 Peter Davies 16/09/20 Council LDP revised Delivery Agreement including LDP timetable and community involvement strategy Craig O'Connor 22/10/20 03/07/20 Council

To provide Cabinet with a copy of the Public Service

Public Service Ombudsman's annual letter

Revenue and Capital Monitoring 2020/21 Forecast Outturn Statement – Month 5 Cabinet 21/10/20 Peter Davies 16/09/20 MTFP and Budget Process 2021/22 to 2024/25 Cabinet 21/10/20 Peter Davies 16/09/20 Review of Garden Waste Service 21/10/20 Cabinet Laura Carter 23/07/20 PUBLIC TOILET PROVISION - GRANTS TO LOCAL COUNCILS AND FUTURE PROVISION IN ABERGAVENNY ICMD 14/10/20 DEFERRED Roger Hoggins 25/09/20 Closure of Capita Gwent Consultancy and distribution of Reserves Page 14/10/20 Roger Hoggins 25/09/20 Extension of PSPO To seek approval to extend three Public CICMD 14/10/20 Spaces Protection Andrew Mason 23/09/20 Orders (PSPO) in respect of Bailey Park, Future Data Hall and Data Hosting Arrangements Cabinet 07/10/20 Peter Davies 16/09/20 Welsh Church Fund Working Group The purpose of this report is to make recommendations to Cabinet on the Schedule of Applications 2020/21 -Cabinet 07/10/20 Dave Jarrett 02/04/20 meeting 2 held on 28th July 2020 and meeting 3 held on 10th September 2020. Future Provision of HWRCs including the closure of Usk recycling centre Cabinet 07/10/20 Carl Touhig 14/09/20 SCM Collaboration with TCBC Heritage Services ICMD 23/09/20 Amy Longford 24/08/20

Digital Infrastructure Action Plan 29/07/20 Cabinet 'Revenue and Capital Monitoring 2020/21 Forecast Outturn Statement – Month 2 Cabinet 29/07/20 Coronavirus Risk Management Update' Cabinet 29/07/20 Page Welsh Church Fund Working Group meeting The purpose of this report is to make recommendations Cabinet 29/07/20 to Cabinet on the Schedule of Applications 2020/21 meeting 1 held on 30th June 2020 Outdoor Education - Service Update Cabinet 29/07/20 Public Toilets Cabinet 29/07/20

5G Rural test bed

Climate Emergency Update

29/07/20

16/07/20

SCM Collaboration with TCBC Heritage Services

Audit Committee Annual Report

Amy Longford

Philip White

Cath Fallon

Jonathan S Davies

Peter Davies

Dave Jarrett

Marie Bartlett

Cath Fallon/Frances O'Brien

Hazel Clatworthy

24/08/20

11/08/20

08/07/20

12/06/20

10/07/20

02/04/20

09/07/20

10/06/20

ICMD

Council

Cabinet

Council

23/09/20

10/09/20

CEx Report Council 16/07/20 Matt Phillips 18/06/20 Cabinet decision re Gilwern Council 16/07/20 Matt Phillips 27/05/20 ICMD 08/07/20 Archaeology Planning Advice Mark Hand Adoption post-guidance 19/09/19 Deferred COVID-19 Evaluation of Recovery Phase and Establishing Aims for Response Stage Cabinet 01/07/20 17/06/20 Home to School Transport Policy Cabinet QQ Cabinet 01/07/20 Deferred 20/05/20 Household Waste Recycling Centres Cabinet 01/07/20 Deferred 20/05/20 Revenue and Capital Monitoring Outturn To provide Members with information on the outturn Cabinet 17/06/20 Peter Davies/Jon Davies 02/02/20 position of the Authority for the financial year Licensing Act Policy Linda O'Gorman Council 04/06/20 Estyn Report 04/06/20 Will Mclean Council Safeguarding Covid19 Position Statement 04/06/20 Julie Boothroyd Council

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Council	04/06/20	Chief Officer, CYP Annual Report'		Will Mclean	11/03/20	
Council	04/06/20	Refit Programme		Ian Hoccom	28/02/20	
Cabinet	27/05/20	Safeguarding		Julie Boothroyd		
Cabinet	27/05/20	Active Travel and Town Centres		Paul Sullivan		
Cabinet	06/05/20	Welsh Church Fund Working Group	The purpose of this report is to make recommendations to Cabinet on the Schedule of Applications 2020/21 - meeting 1 held on 2nd April 2020	Dave Jarrett	02/04/20	
CD 73	08/04/20	GUARANTEED INTERVIEWS FOR CARE LEAVERS		Gareth James	23/03/20	
ICMD	08/04/20	Momouthshire Registration Service Collaborative Working Agreement		Jennifer Walton	23/03/20	
Cabinet	01/04/20	Staffing re-alignment: Community Hubs and Contact Centre		Matt Gatehouse	11/03/20	
Cabinet	01/04/20	EAS Business Plan		Will Mclean	04/03/20	
Cabinet	01/04/20	Guaranteed Interview Scheme for Care Leavers		Gareth James	28/02/20	

for approval of the adoption of a High Street and Retail Non Domestic Rates: High Street and Retail Rate ICMD 25/03/20 Rate Relief Scheme for 2020/21, in accordance with Ruth Donovan 12/02/20 Relief 2020/21 Welsh Government guidance. ICMD 25/03/20 Contract Extension Tracey Harry 14/02/20 05/03/20 Sally Thomas Council Pay Policy 23/01/20 Council 05/03/20 Annual Safeguarding Report Julie Boothroyd 06/02/20 Page 05/03/20 Strategic Equality Plan Alan Burkitt 26/09/19 Council 05/03/20 LDP Preferred Strategy Endorsement to consult on Preferred Strategy Mark Hand 23/01/20 Council 05/03/20 Council Tax Resolution To set budget and Council Tax Ruth Donovan 18/04/19 Council 05/03/20 Mid Term Review of the Corporate Plan Matt Gatehouse Cabinet 04/03/20 Peter Davies 13/02/20 Investment Committee CHARGING APPLICANTS FOR THE MONITORING ICMD 26/02/20 Phil Thomas 06/02/20 OF SECTION 106 AGREEMENTS

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ICM	lD	26/02/20	Non Domestic Rates - Application for Hardship Relief		Ruth Donovan	14/01/20	
Cab	inet	19/02/20	2020/21 Education and Welsh Church Trust Funds	The purpose of this report is to present to Cabinet for approval the 2020/21 Investment and Fund Strategy for Trust Funds for which the Authority acts as sole or custodian trustee for adoption and to approve the 2019/20 grant allocation to Local Authority beneficiaries of the Welsh Church Fund.	Dave Jarrett	18/04/19	
Cab	inet	19/02/20	Mid Term Review of the Corporate Plan		Matt Gatehouse		
Cab	inet	19/02/20	Welsh Church Fund Working Group	The purpose of this report is to make recommendations to Cabinet on the Schedule of Applications 2019/20, meeting 7 held on 5th December 2019	Dave Jarrett	18/04/19	
707	inet	19/02/20	Consideration of Final Revenue and Capital Budget Proposals		Peter Davies	03/10/19	
Cab	inet	19/02/20	Proposal to change the school funding formula.		Nikki Wellington		
Cab	inet	19/02/20	Strategic Review of Outdoor Education		Marie Bartlett	18/10/20	
Cab	inet	19/02/20	Rights of Way Improvement Plan (ROWIP) review/ Policy Statement - Results of statutory consultation and proposed Final Plan	To seek approval of the Review of the ROWIP and associated policies	Matthew Lewis	18/07/19	
Cab	inet	17/02/20	•Einal revenue and capital budget proposals		Peter Davies	21/09/20	

	ICMD	29/01/20	Various roads, county wide Amendment No. 1 of consolidation order 2019 (part 2)		Paul Keeble	13/01/20	
	Council	16/01/20	Council Tax Reduction Scheme		Ruth Donovan	18/04/19	
	Council	16/01/20	Mid Term Review of the Corporate Plan		Peter Davies	26/09/19	
	Council	16/01/20	Local Development Plan Preferred Strategy		Mark Hand	06/09/19	
Page 76	Council	16/01/20	Constitution Review		Matt Phillips	14/08/19	
	Council	16/01/20	Safeguarding - Annual Report to Council		Jane Rodgers	20/06/19	
	Council	16/01/20	Proposed Development Company		Deb Hill-Howells	16/09/19	Deferred
	Cabinet		Ethical Employment code of practice - Approval Paper Draft		Scott James	08/11/19	
	Cabinet	08/01/20	Budget Monitoring report - month 7 (period 2)	The purpose of this report is to provide Members with information on the forecast outturn position of the Authority at end of month reporting for 2019/20 financial year.	Mark Howcroft	18/04/19	
	Cabinet	08/01/20	Redundancy implications within MonLife		Marie Bartlett	07/11/20	

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Cabinet	08/01/20	Homelessness Report	Deb Hill-Howells	07/11/19	
Cabinet	08/01/20	Primary School Places Reiview in Caldicot	Matthew Jones	02/10/19	
Cabinet	06/01/20	Fixed Play Provision	Mike Moran	26/08/20	

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